

### Analysis of Financial Outcomes of Municipally Owned Competitive Communications Systems

### **ARKANSAS**

Paragould, Arkansas' Paragould City Cable (PCC) went into service in 1991. PCC's build-out was financed by \$3.2 million in bonds that were leveraged against city property. Incumbent Paragould Cablevision ("Cablevision") served 94 percent of the market. Although the City initially granted itself a franchise that was more favorable than the one issued to Cablevision, PCC suffered heavy financial losses and operating difficulties due to its failure to payback its original investment. The City then threatened to raise property taxes if more residents did not subscribe to the municipal system. After twice hiking property taxes, the City ultimately bought out Cablevision and then imposed tax increases on its residents, allocating approximately 10 percent of its tax rate to pay for the more than \$1 million shortfall in cable television revenues. The City's financial situation deteriorated to the point that it threatened subscribers to the municipal cable system who were delinquent in payment of their cable bills with disconnection of their electric power and water service as well. Like many other municipal networks, tax subsidies helped cover costs; however, despite tax subsidies, "PCC has not reached payback of its investment...and will never pay back Paragould City Light and Water at its current performance level."3

### **ALABAMA**

Scottsboro, Alabama, in January 1998, reportedly dissatisfied with the incumbent cable company, Falcon Cable, decided to build its own system for \$7 million.<sup>4</sup> According to a Beacon Hill Institute Study, the City went into the cable business to provide lower rates to its community; however, the City experienced vigorous price competition from the privately owned system.<sup>5</sup> As a result of that price competition, the City sought a court order to prevent a private sector provider from *lowering* its rates.<sup>6</sup>

### **CALIFORNIA**

CALNET, a state-owned telecommunications system intended to connect state agencies while saving money, failed to achieve those savings and, in fact, lost so much money that the network

<sup>&</sup>lt;sup>1</sup> See Appendix, Paragould, Arkansas Financial Statements at 2-3.

<sup>&</sup>lt;sup>2</sup> Linda Haugsted, *Ohio Town Mulls Muni Cable as Ark. City Grouses*, MULTICHANNEL NEWS, Oct. 2, 1995, at 12; Larry Young, *Paragould Cable to Drive Taxes Higher Once Again*, ARKANSAS DEMOCRAT-GAZETTE, July 31, 1993, at 2D.

<sup>&</sup>lt;sup>3</sup> Thomas M. Leonard, Government Entry Into The Telecom Business: Are the Benefits Commensurate with the Costs?, Progress on Point 11.3, The Progress & Freedom Foundation (Feb. 2004).

<sup>&</sup>lt;sup>4</sup> David Tuerck, Jonathan Haughton, James P. Angelini, John S. Barrett, *Cashing in on Cable: Warning Flags for Local Government*, BHI Policy Study, Beacon Hill Institute at Suffolk University, October 2001, at 13-14, available at <a href="http://www.beaconhill.org/BHIStudies/BHIcablestudy103001.pdf">http://www.beaconhill.org/BHIStudies/BHIcablestudy103001.pdf</a> ("Beacon Hill Study").

<sup>&</sup>lt;sup>5</sup> *Id*.

<sup>6</sup> Id.

was forced to privatize in 1998.<sup>7</sup> The strategic plan prepared by the California Department of Information Technology, which recommended divesting the state-owned system, observed: (1) owning and operating telecommunications networks are neither core competencies nor core responsibilities of the state; (2) state-owned network infrastructures have proven costly and cannot keep pace with the rapid developments in telecommunications technology; and (3) the inability of CALNET to meet, at competitive cost, the service requirements of...state agencies."

### **GEORGIA**

A 2002 Georgia poll found that 87 percent of the persons polled voted against use of public tax dollars to provide cable television and internet access services in competition with private providers.<sup>9</sup>

Forsyth, Georgia spent \$3 million, nearly one-third of its annual budget, to buy the incumbent cable operator's system in order to avoid having to build its own system and compete. <sup>10</sup> In the end, citizens had no more than they had before their local government spent millions of their tax dollars -- only one cable television system. <sup>11</sup> The City of Forsyth reports a combined utility fund (water and sewer, electric and cable) in its financial statements with limited segment detail by department. The city's system, CableNet, suffered losses in both 2006 and 2007. In fiscal year 2006, charges for services amounted to \$1,116,644 while expenses were \$1,434,759, resulting in a \$318,115 loss. <sup>12</sup> In fiscal year 2007, CableNet's total charges for services were \$1,110,666 and expenses were \$1,558,407, resulting in a net expense of \$447,741. <sup>13</sup> For 2009, the cable department is expecting losses of about \$478,000. Expenses are budgeted at \$1.6 million with revenue expected at \$1.1 million. The interim city administrator, Janice Hall, said the cable/telecommunications department would break even if it could pay off its debt; \$562,000 has been budgeted for debt service on the \$5 million the city has borrowed for its cable operation. Even with this level of subsidy, the debt is not expected to be paid off until 2015. <sup>14</sup>

**Trion, Georgia** built its cable system, CityNet, in 1999. In March 1997, the City hired a consultant from United Telesystems, Inc. to develop a telecommunications plan. In 1998 the City implemented the consultant's suggestions and began installing a 2,225-mile hybrid fiber/coaxial broadband network and a 17.35 mile fiber-optic ring. The City issued, through the Tift County Development Authority, \$7.9 million in revenue bonds to construct and equip the

<sup>&</sup>lt;sup>7</sup> David P. McClure, *The Myths of Municipal WiFi Networks*, New Millennium Research Council, Feb. 2005, at 4, available at <a href="http://www.newmillenniumresearch.org/archive/">http://www.newmillenniumresearch.org/archive/</a> (stating that CALNET was nearly \$20 million in debt when it was sold in 1998).

<sup>&</sup>lt;sup>8</sup> Id.

<sup>&</sup>lt;sup>9</sup> Schapiro Research Group, Survey of 500 Registered Georgia Voters, Sept. 23-28, 2002.

<sup>&</sup>lt;sup>10</sup> See www.forsythcable.com/about.php.

<sup>&</sup>lt;sup>11</sup> Debbie Rhyne, Forsyth, GA., Offers Dial-Up Web Access to County Residents, THE MACON TELEGRAPH, Apr. 12, 2001.

<sup>&</sup>lt;sup>12</sup> See, City of Forsyth, Georgia Audit Report For the Year Ended December 31, 2006, at 4.

<sup>13</sup> Id.

<sup>&</sup>lt;sup>14</sup> Will Davis, City Set to OK Tight Budget, THE MONROE COUNTY REPORTER, January 9, 2009 available at http://www.mymcr.net/articles/2009/01/13/news/doc4963ff8ca1975499064207.txt.

Angie Thompson, Consultant Releases CityNet Findings, THE TIFTON GAZETTE, February 16, 2009, available at <a href="http://www.tiftongazette.com/local/local\_story\_047221441.html">http://www.tiftongazette.com/local/local\_story\_047221441.html</a>.

cable television system. 16 A few years later, in 2002, the City's accountant reported a net loss of \$1.2 million. By 2005, rumors circulated that CityNet would be sold. 17

The 2006 and 2007 Financial Statements show the long range effects of large borrowing and low revenues in the first few years of operation.<sup>18</sup> The 2006 Financial Statements show an operating loss of over \$400,000 and a net deficit of about \$5.5 million, which the City attributed "to depreciation of fixed assets and low revenues in the first years of operation." At this time, the Telecommunications Fund owed other city funds about \$5.1 million<sup>20</sup> and bond holders about \$5.3 million. In 2007, the Telecommunications Bond Series 1998 was defeased into Bond Series 2006 "A" and "B"; the City issued \$8.47 million in Series "A" revenue bonds and \$2.23 million in Series "B" revenue bonds to retire the 1998 bonds and provide additional money for expansion.<sup>21</sup> CityNet then had a net deficit of almost \$6.3 million which the City again attributed to depreciation and low revenues during the first years of operation.<sup>22</sup>

In August 2008, the city sought proposals from 26 telecommunications companies to sell CityNet and later hired a consultant to analyze CityNet's operations.<sup>23</sup> This consultant found that the previous consultant hired by Tifton 1997, to help develop a business plan, "prepared unreasonable projections for income."<sup>24</sup> The consultant provided the City with two options: (1) start charging the city and county for the services provided to them that were never paid for; or (2) sell part, or all, of CityNet.<sup>25</sup> His preference was with selling the commercial side of CityNet with the hope of paying off some of the \$10.7 million owed to bondholders.<sup>26</sup> Beginning in 2009, the City has attempted to "get CityNet operational for sale."<sup>27</sup>

In the end, CityNet's losses were so significant that the City was forced to shut CityNet down before completion and sell off the equipment on a piecemeal basis.<sup>28</sup> The City's surplus went from \$4 million to \$400,000 due in part to the failed cable venture. Even selling the plant piecemeal, the City has had problems finding buyers.<sup>29</sup>

<sup>&</sup>lt;sup>16</sup> City of Tifton Financial Statements for Year Ended June 30, 2006, at 54.

<sup>&</sup>lt;sup>17</sup> Jana Cone, City of Tifton to Sell CitNet, The Tifton Gazette, May 29, 2008, available at http://www.tiftongazette.com/local/local\_story\_150211621.html.

See Appendix, City of Tifton Financial Statements at 4-6

<sup>19</sup> Id.

<sup>&</sup>lt;sup>20</sup> Id.

<sup>&</sup>lt;sup>21</sup> Id.

<sup>&</sup>lt;sup>22</sup> Id.

<sup>&</sup>lt;sup>23</sup> Angie Thompson, Consultant Releases CityNet Findings, THE TIFTON GAZETTE, February 16, 2009, available at http://www.tiftongazette.com/local/local\_story\_047221441.html.

<sup>&</sup>lt;sup>25</sup> *Id*.

<sup>&</sup>lt;sup>26</sup> Id.

<sup>&</sup>lt;sup>27</sup> Chivaun Perez, City Hears Formal CityNet Report, The Tifton Gazette, February 17, 2009, available at http://www.tiftongazette.com/local/local story 048222512.html

<sup>&</sup>lt;sup>28</sup> Trion Seeks Break on Cable Bill, CHATTANOOGA TIMES FREE PRESS, Feb 13, 2003; "Trion Update," ATLANTA JOURNAL CONSTITUTION, Apr. 27, 2003, at Metro Section.

<sup>&</sup>lt;sup>29</sup> Trion Update, ATLANTA JOURNAL CONSTITUTION, Apr. 27, 2003, at Metro Section; see also Report from Graham Carter, CPA to the Georgia Cable TV Association (Dec. 10, 2002).

Acworth, Georgia experienced huge cost over-runs and had to sell its system, Acworth CableNet, while still being obligated to service millions of dollars of outstanding bonds. Acworth CableNet began service to its customers in 2001. The City issued bonds to construct the system. By 2003, CableNet was in poor financial condition and negotiated a lease-purchase agreement with UTI Broadband Holdings LLC in order to help payoff the City's bond debt. In January 2003, UTI was unable to make the first bond payment of \$1.02 million and the City had to raise property taxes approximately 7% to meet this debt payment. In 2005, Acworth sold CableNet to Klip Interactive for \$4.95 million even though it had spent more than \$13.5 million to build and maintain the system. 31

Marietta, Georgia entered the broadband business in 1996 and spent about \$35 million in development over eight years to develop its FiberNet system. Marietta, however, reported substantial operating losses of \$6 million and consequently experienced difficulties upgrading and maintaining the network. Marietta was forced to sell FiberNet to American Fiber Systems for \$12.2 million in 2004, incurring a loss of \$24 million.<sup>32</sup>

### **ILLINOIS**

**Batavia**, Geneva and St. Charles, Illinois, in 2004 referenda, twice soundly rejected a proposed municipal broadband network that would have provided cable television, telephone and internet access services at a cost of \$62 million.<sup>33</sup> Despite the endorsement of the mayors of the three communities, approximately sixty percent of the voters rejected the cities' planned network as too expensive and risky.

### <u>IOWA</u>

Harlan, Iowa constituents questioned whether they were "hoodwinked" into financing their municipal system, Har-Tel.<sup>34</sup> Har-Tel's expenses were hidden in other utilities and the true cost of the system was actually twice that which was originally projected.<sup>35</sup> As a result the city was unable to afford needed water facilities or replacement of electric-transformers.<sup>36</sup> Notwithstanding deferred loans and interest payments, the true cost of this system turned out to

<sup>&</sup>lt;sup>30</sup> Atlanta Suburb Readies High-Speed Platform, MULTICHANNEL NEWS, Sept. 11, 2000; Acworth Boast City-Run Cable, Atlanta Journal Constitution, Feb. 7, 2001; Acworth Selling Its Cable TV System, Atlanta Journal Constitution, July 4, 2002.

<sup>31</sup> Acworth to Sell Cable System to Small Madison Company, SatelliteGuys.US, available at http://www.satelliteguys.us/live-industry-news-feeds/46734-acworth-sell-cable-system-small-madison-company.html

<sup>&</sup>lt;sup>32</sup> See, Case Study: Marietta FiberNet, available at <a href="http://votenofeb24.com/tag/fiber-networks/">http://votenofeb24.com/tag/fiber-networks/</a>; Marietta Faces Cut in Subsidy from BLW, ATLANTA JOURNAL CONSTITUTION, June 5, 1997; Pull the Plug On Utility's Antics, ATLANTA JOURNAL CONSTITUTION, May 31, 2002; Audit to Determine Marietta Utility's Worth, ATLANTA JOURNAL CONSTITUTION, Feb. 6 2003; Marietta Selling City-Owned Internet Company at \$24 Million Loss, USA TODAY, July 29, 2004; The Myths of Municipal WiFi Networks at 4.

<sup>33</sup> http://www.geneva.il.us/bb/faq.htm.

<sup>&</sup>lt;sup>34</sup> Paul Gala, Was Harlan 'Hoodwinked?, DAILY GAZETTE, Feb. 5, 1999, at A10.

<sup>35</sup> Id.

<sup>36</sup> Id.

be twice that which was originally projected.<sup>37</sup> As a result, the City was unable to afford needed water facilities or the replacement of storm-damaged electric transformers.<sup>38</sup>

Cedar Falls, Iowa's Cedar Falls Utilities (CFU) provides electricity, natural gas, water, high speed Internet and cable television services to the community. However, CFU sustained large negative cash outflows and operates its cable system below sustainable breakeven penetrations.<sup>39</sup> CFU was approved by voters in 1994. By 1996 CFU offered cable services and in 1997, Internet service was added. A review of CFU's financial statements shows an illusory healthy status due only to massive financial assistance from the City over the years. The City issued general obligation bonds in 1998, 1999 and 2002 and at the end of FY 2008, \$3.3 million was still owed.<sup>40</sup> In 2005, the Municipal Electric Utility loaned the CFU almost \$2.8 million.<sup>41</sup> In 2008, almost \$1.9 million was still owed on this loan.<sup>42</sup>

Iowa Communications Network has required massive subsidies just to stay in business, according to a 2005 report. ICN is "a state agency that administers Iowa's statewide fiber optic telecommunications network" which is governed by the Iowa Telecommunications and Technology Commission (ITTC). A review of its financial statements shows that ICN consistently has an operating loss and has suffered decreased revenues over the years. ICN addresses the question "Why does the ICN look like it loses money?" in its financial statements and answers the question with: "the state made a commitment to fund the capital investment in the Network through certificates of participation. That investment is not completely recovered through the ICN's rates. As the value of the Network is depreciated, the ICN does not fully recover the depreciation associated with the State's investment." Although ICN attempts to attribute the cause of the loss primarily to the depreciation of the network, the real problem is decreased sales, especially in video services, over the years. From FY 2006 to FY 2007, video services suffered a fifteen (15%) percent decrease in sales and then a sixteen (16%) percent decrease between FY 2007 and FY 2008. Cash provided by operating activities has also decreased over these years, ending with negative cash flow in FY 2008.

### KENTUCKY

Glasgow, Kentucky's Glasgow Electric Plant Board (EPB) established a cable system in 1988 and offered high-speed data and local telephone service by 1997. At that time, nine years since its inception, EPB had not paid back its original investment. Despite nearly two decades of operation and the benefit of multiple rounds of tax-exempt revenue bonds it has still failed to pay

<sup>&</sup>lt;sup>37</sup> Id.

<sup>38</sup> Id

<sup>&</sup>lt;sup>39</sup> Ronald J. Rizzuto and Michael O. Wirth, Costs, Benefits, and Long-Term Sustainability of Municipal Cable Television Overbuilds at 11 (1998).

<sup>&</sup>lt;sup>40</sup> See CFU, Municipal Communications Utility Statement for Year 2008, 2007, at 4.

<sup>&</sup>lt;sup>41</sup> *Id*.

<sup>&</sup>lt;sup>42</sup> Id.

<sup>43</sup> See supra, note 9, at 4.

<sup>&</sup>lt;sup>44</sup> See Ouick Facts, Iowa Communications Network, available at http://www.icn.state.ia.us/quickfacts/index.html.

<sup>&</sup>lt;sup>45</sup> See Iowa Communications Network Independent Auditor's Report, June 30, 2006, at 7.

<sup>&</sup>lt;sup>46</sup> See Appendix, Iowa Communications Network Financial Statements.

back its initial investment.<sup>47</sup> EPB had a cumulative cash outflow of about \$2.1 million and had a cash flow gap of about \$230,000 per year.<sup>48</sup> In 1998, Ronald J. Rizzuto and Michael O. Wirth conducted a study<sup>49</sup> in which they concluded that "some combination of increased rates, subscribership and property taxes was necessary for EPB to become self-sustaining."<sup>50</sup> EPB could have, in the alternative, used subsidies but this was estimated to cost about \$716 per residential household.<sup>51</sup> Additionally, Glasgow was found by the Tennessee Valley Authority to have improperly booked hundreds of thousands of dollars in cable system expenses to its electric utility division -- not once, but twice -- thereby understating the losses of its municipal broadband system and passing the burden of those losses on to captive electric customers, many of whom did not even subscribe to the municipal cable system.<sup>52</sup>

### **MASSACHUSETTS**

Braintree, Massachusetts' municipal utility, the Braintree Electric Light Department (BELD), entered the cable television business in 2000.<sup>53</sup> The initial build-out was funded by a \$3.5 million dollar bond offering. One year later, the municipal utility requested additional capital to complete their build-out. Since that launch, BELD has increased electric and cable rates. In 2001, an expert study, based on publicly available financial reports, concluded that the cable operation was subsidized by the electric division of Braintree, including a transfer of \$2.2 million from the light division to the broadband division.<sup>54</sup> Furthermore, there were "no financial projections for Braintree that would justify them getting into the cable business."<sup>55</sup> In 2003, the Braintree Finance Committee recommended to the Board of Selectmen that they "conduct an appraisal for the purpose of selling the Braintree Electric Light Department and all of its assets." This motion was approved but no sale had occurred as of February 2005.<sup>56</sup>

### **MICHIGAN**

**Negaunee, Michigan's** municipal cable system has failed to pay back its original investment, has sustained large negative cash outflows, has been unable to upgrade facilities, and is operating below sustainable breakeven penetrations, according to expert studies based on City-provided information. Today, the system is only 450 MHz, has added only a few channels since its inception, and offers no high-speed Internet access. While it has sustained operations, it has not

<sup>&</sup>lt;sup>47</sup> Ronald J. Rizzuto and Michael O. Wirth, Costs, Benefits, and Long-Term Sustainability of Municipal Cable Television Overbuilds at 8-9(1998); Ronald Rizzuto, Municipal Telecommunication Overbuilds: The Track Record and New Incarnations, Great Lakes Cable Expo at 5 (Feb. 2002) (hereinafter "Rizzuto Studies").

<sup>&</sup>lt;sup>48</sup> Leonard, *supra* note 3, at 8.

<sup>&</sup>lt;sup>49</sup>See Ronald J. Rizzuto and Michael O. Wirth, Costs, Benefits, and Long-Term Sustainability of Municipal Cable Television Overbuilds at 8-9(1998).

<sup>&</sup>lt;sup>50</sup> Leonard, supra note 3, at 8.

<sup>51</sup> Id.

<sup>&</sup>lt;sup>52</sup> Len Grzanka, *Utility Diversification: Munis Find Cable TV A Costly Business*, PUBLIC UTILITIES FORTNIGHTLY, Sept. 15, 1998, at 34.

<sup>53</sup> http://beld.com/AboutBeld/History.asp?subsection=1990s#timeline.

<sup>&</sup>lt;sup>54</sup> Cable, Internet Called Risky for Towns: Report Warns of 'Rough and Tumble' Business, PATRIOT LEDGER, Oct. 30, 2001.

<sup>&</sup>lt;sup>55</sup> Id..

<sup>&</sup>lt;sup>56</sup> Id.

been able to implement changes in technology.<sup>57</sup> Subscribers have not been paying their bills, "creat[ing] significant administrative burdens both for the office and maintenance staff" and causing the City to consider implementing a \$30 fee for placing utility shutoff notices on residents.<sup>59</sup> At the same time, the City began talking about a community-wide broadband Internet service. 60 In January 2009, the City Council voted to increase rates at a senior and low income housing unit.<sup>61</sup> The residents of this apartment were paying \$11.97 per month while other city residents, unbeknownst to them, were paying much more-- \$29.80 per month. 62 The City Council decided to increase the rate to \$25 to help cover system maintenance charges and administrative costs. 63 A review of financial statements indicates that the City-owned Cable system is in poor shape, experiencing increasing operating losses and having less cash available.64

In addition to the troubles created by non-payment of services, the changing competitive environment has played a part in the City system's constant struggle to be viable. The City of Negaunee wrote in its February 2009 community newsletter that the "[c]hange in the industry is occurring at a rapid pace, and to keep up with the competition, investments into new equipment and new technologies, along with an understanding of increasingly complex competitive market, technical requirements and the contracts upon which video cable services are provided is necessary." 65 To meet these costs, the City admits it will have to increase rates generally and that "video programming the City has received at no cost for many years can now only be provided to residents for a fee."66 Something will need to be done soon as the City is losing customers—a high of 1,229 customers in 2003 was down to 970 customers in 2008.<sup>67</sup> In addition, the City was forced to use cable fund reserves in 2008 to balance its budget and the City expects to have to do the same for 2009.<sup>68</sup>

### **MINNESOTA**

North St. Paul, Minnesota expressed interest in starting a city telecommunications utility and hired CCG Consulting LLC (CCG) to prepare a financial business model to assess the potential revenues and costs associated with the endeavor. This city-owned utility will have to actively compete with Comcast and Owest. The January 9, 2009 business model plans indicate "that the City will construct a fiber network throughout to reach every home and business within its

<sup>&</sup>lt;sup>57</sup> Rizzuto Studies.

<sup>&</sup>lt;sup>58</sup> Sam Eggleston, Negaunee City Council Looks at Late Payment Fee, The Mining Journal, Oct. 9, 2008, available at http://www.miningjournal.net/page/content.detail/id/516688.html?showlayout=0.

<sup>&</sup>lt;sup>59</sup> Id.

<sup>60</sup> *Id*.

<sup>&</sup>lt;sup>61</sup> Johanna Boyle, Lakeview Cable Fee May Increase, The Mining Journal, Jan. 9, 2009, available at http://www.miningjournal.net/page/content.detail/id/520926.html?showlayout=0.

Id. <sup>63</sup> *Id*.

<sup>&</sup>lt;sup>64</sup> See Appendix, City of Negaunee, Michigan Financial Statements.

<sup>65</sup> Cable Facing Competitive Pressures, Changes, City of Negaunee Municipal News, Volume 4, Issue 2, February 2009, available at http://www.cityofnegaunee.com/newsletters.html.

<sup>&</sup>lt;sup>66</sup> Id. <sup>67</sup> Id.

<sup>68</sup> Id.

boundaries beginning 2009 with first customer launch near the end of 2009."69 The project is planned to be financed by \$18.445 million of general obligation bonds.<sup>70</sup> CCG also made several projections regarding residential and business customers, including:

### Residential Customers:

- 1. Cable TV service penetration is assumed to be 70 percent by 2012;
- 2. Telephone service penetration is assumed to be 70 percent by 2013;
- 3. High-speed Internet and data service penetration is assumed to be 50 percent by 2016

### **Business Customers:**

- 1. Telephone service penetration is assumed to reach 70 percent by 2016;
- 2. Cable TV service penetration is assumed to be 16 percent by 2016;
- 3. High-speed Internet and data service penetration is assumed to be 41 percent by 2016<sup>71</sup>

On February 24, 2009 citizens of North St. Paul voted on whether the City should build the telecommunications utility. Shortly before that day, however, The Freedom Foundation of Minnesota released an article entitled North St. Paul Operates "Under the Radar "on PolarNet. The article points out that "PolarNet" will be providing the same services as those that are already being offered and that "[n]ow more than ever, cities should focus on providing essential services, rather than risking valuable tax dollars on speculative projects."<sup>73</sup> In fact, the \$18.5 million requested is three times the city's annual budget and taxpayers are more likely to pay out \$35 million over the life of the bond. Additionally, the success of the project is largely contingent on "the city's ability to convince a huge number of residents to cancel their existing services with their private provider and sign up for a government-run enterprise."<sup>74</sup> If the city fails to do this, taxpayers can look to pay for the damage. This article also claimed that city officials were withholding key information from the public as "[d]ocuments show that city leaders intentionally kept PolarNet 'under the radar' and out of public view. discussion of withholding from 'anybody, including the Council, and definitely the public,' information about the expected rates residents will pay for PolarNet services."<sup>75</sup> The emails also addressed ways to make documents harder to decipher and discussed ways to build the project without letting residents vote.<sup>76</sup>

Despite the 2-1 "no" vote, the city manager quickly held meetings to get the project up and running. On March 3, 2009 the City Council issued a resolution directing "City staff to develop alternatives to financing PolarNet so as not to place the taxpayers at risk for the project and

<sup>69</sup> PDF available at http://www.ci.north-saint-paul.mn.us/index.asp?Type=B\_BASIC&SEC={6CB32698-EE30-40A1-8FA5-8A19B3C45704}.

<sup>&</sup>lt;sup>72</sup> PDF, link available at http://kstp.com/article/stories/S798689.shtml?cat=11430.

<sup>&</sup>lt;sup>74</sup> Id.

<sup>&</sup>lt;sup>75</sup> Id. <sup>76</sup> Id.

continue to deliver on the many benefits of the project and to seek legislative and grant in aid opportunities as may be deemed appropriate with the overall context of PolarNet."<sup>77</sup>

Windom, Minnesota is a small farming community in southwest Minnesota. In 2004, the City Council approved a \$9.5 million bond to help build a telecommunications network. As originally planned, and not unlike other municipal networks, the network was to pay for itself once sales increased. However, construction costs rose and another \$1 million line of credit was added to the debt in 2005. In 2007, the council added another \$2.3 million in debt in order to pay back loans from the city's cash reserves and Electricity Account. Today, total debt on Windomnet is approximately \$12 million.

A recent study by Geller & Associates indicated that Windomnet fell short of their subscriber projections in 2007 by 16%. <sup>82</sup> Additionally the report concluded that "...making interest and principal payments (will be) extremely problematic without significant increases in revenues." <sup>83</sup> Those revenue increases will be difficult in an increasingly competitive environment; for example, currently, the fastest Windomnet internet service is 5Mbps / 1.5Mbps for \$67.95 per month. <sup>84</sup> Comcast and Qwest both offer considerably faster speeds for less money to North St. Paul residents. City Administrator Steve Nasby, however, said that the company may need to raise prices to reduce the large debt the project has created. <sup>85</sup>

### **NORTH CAROLINA**

Morganton, North Carolina's CoMPAS Cable began offering services in 1993 and was the first publicly owned and operated cable system in North Carolina. Upon implementation, the City Council raised cable rates \$2.00 higher than the incumbent operator had been charging and \$3.00 higher than the City had promised to charge when voters approved the system. The City, additionally, voted to subsidize the system with revenues from the city's electric utility, forcing even those residents who did not subscribe to pay for the system through their utility rates. When asked if this situation was fair to non-subscribers, Morganton's mayor was quoted to say: "That's their problem."

On August 6, 2007, the City Council established a Citizen's Committee to study CoMPAS and: (1) evaluate the adequacy of services provided to the public by CoMPAS Cable; (2) evaluate the

<sup>&</sup>lt;sup>77</sup> City of North St. Paul Resolution No. 09-027, Resolution Supporting PolarNet, March 3, 2009

<sup>&</sup>lt;sup>78</sup> Case Study: Windomnet, available at <a href="http://votenofeb24.com/case-study-windomnet/">http://votenofeb24.com/case-study-windomnet/</a>.

<sup>&</sup>lt;sup>79</sup> *Id*.

<sup>80</sup> Id.

<sup>81</sup> Id.

<sup>&</sup>lt;sup>82</sup> Derrick Knutson, A Tale of Two Fiber-Optic Cities, One a Success, the Other Initially Struggling, available at <a href="http://www.review-news.com/main.asp?SectionID=64&SubSectionID=130&ArticleID=4454">http://www.review-news.com/main.asp?SectionID=64&SubSectionID=130&ArticleID=4454</a>.

<sup>&</sup>lt;sup>83</sup> *Id*. <sup>84</sup> *Id*.

<sup>85</sup> T.1

<sup>&</sup>lt;sup>86</sup> City of Morganton Public Information Office, Citizen's Committee to Report on CoMPAS Cable System, April 3, 2008, available at www.ci.morganton.nc.us.

 <sup>87</sup> City-Cable-Electricity: Are You Paying for Cable Through Electric Bills? Yes., THE NEWS HERALD, Jan. 9, 1994
 88 Id

<sup>89</sup> *Id*.

financial condition of CoMPAS Cable and its impact on City finances; and (3) make a report to the City Council on its findings and recommendations regarding the future. The Committee recommended that the City continue with the system but implement "fix[ed] subscriber rates with a view toward realizing the production of positive net revenues, particularly taking into account anticipated periodic increases in programming fees charged by providers" and establish a Capital Reserve Fund from which to finance future capital expenditures, funded by net revenues. The planned rates did not occur; in January 2009, the City announced that there would be a \$3.00 increase in rates due to "carriage fees".

Additionally, costs and rates may increase in the future as there are two proposed N.C. House and Senate bills that will "level the playing field" between private companies and cities providing services. These bills, if passed, would not allow the City to use utility funds to subsidize its cable and broadband venture, something that the City of Morganton has relied upon in the past. The bills will also "make cities set its rates based on taxes it doesn't even pay, such as property taxes.... [which] means the city would have to pretend it has those costs and figure them into its rates."

### OHIO

Lebanon, Ohio's Lebanon Telecommunications System has offered its citizens cable services since 1999. At its inception, it was hoped that 90 percent of the cable television market could be captured by offering lower prices than its main competitor Time Warner. Time Warner responded by slashing its prices. Competing with private businesses has resulted in large negative cash outflows, stagnant revenue, and the City has operated below its sustainable breakeven penetration point. In 2000, the city council approved a 20% electric rate hike for residents to help relieve the debt of the broadband system. In 2001, Lebanon was forced to borrow \$14.8 million in mortgage revenue bonds to cover debt from the broadband department alone—this debt will actually be \$22.5, when interest is included. In a thinly veiled attempt to prevent Time Warner from gaining additional customers, Lebanon threatened to enforce a law

Ocity of Morganton Public Information Office April 7, 2008 Meeting Minutes, available at <a href="https://www.ci.morganton.nc.us">www.ci.morganton.nc.us</a>.
Id.

<sup>&</sup>lt;sup>92</sup> Steve Welker, *Morganton Cable Rates Increase*, THE NEWS HERALD, Jan. 6, 2009, available at <a href="http://www2.morganton.com/content/2009/jan/06/morganton-cable-rates-increase/">http://www2.morganton.com/content/2009/jan/06/morganton-cable-rates-increase/</a>.

<sup>&</sup>lt;sup>93</sup> Sharon McBrayer, *Morganton Officials Oppose Broadband Bill; Cable Companies Want Fair Competition*, THE NEWS HERALD, April 15, 2009, available at <a href="http://www2.morganton.com/content/2009/apr/15/morganton-officials-oppose-broadband-bill-cable-co/">http://www2.morganton.com/content/2009/apr/15/morganton-officials-oppose-broadband-bill-cable-co/</a>.

<sup>&</sup>lt;sup>95</sup> Marc Kilmer, When Government Competes with Private Enterprise: How Lebanon, Ohio Got into the Telecommunications Business, The Buckeye Institute, June 23, 2006.

<sup>&</sup>lt;sup>96</sup> Beacon Hill Study, supra, note 6 at 10-12.

<sup>97</sup> Id. at 11

<sup>98</sup> Id. at 12.

<sup>&</sup>lt;sup>99</sup> Id.

that prevented door-to-door sales calls. <sup>100</sup> In August 2006, Lebanon began discussions with Cincinnati Bell to sell the city-run cable and Internet business. <sup>101</sup>

**Wadsworth, Ohio's** system artificially subsidized its operations as it did not allocate salary costs, powering costs or distribution plant capital costs to its video system. <sup>102</sup>

### **OREGON**

Ashland Oregon launched its Ashland Fiber Network (AFN) in 2000, fearing that "electricity deregulation would erode the city's income from its municipal utility and the belief by some that the incumbent telephone and cable companies were not providing the levels of service that the city wanted."103 The citizens of Ashland did not request the city-owned network; in fact, a 2000 Ashland Resident Survey found that "when asked if there are any services the City provides, but could eliminate, most mentioned the Ashland Fiber Network." 104 Since its inception. AFN has cost more money to operate than it has made. Lower revenue and higher-than-expected costs put the system in a precarious position as construction fell 18 months behind schedule. 105 project was funded through bank loans and loans from the municipal electric utility; the initial buildout cost was estimated at \$6 million but by 2004 costs were estimated between \$8 million and \$8.5 million. 106 AFN used general obligation bonds backed by the full faith and credit of the City, has negatively affected other City departments and the citizens of Ashland. Even Mayor Alan DeBoer, prior to the inception of the system, recognized the detrimental impact the municipal system would have on taxpavers: "while the effects of competition was positive for Ashland cable subscribers, whichever service they use, if AFN does not succeed, all Ashland taxpayers will pay the price in the end."107

AFN's history has been characterized by major losses offset by large interfund subsidies. In 2001, expenses were more than double revenues, amounting to a \$1.6 million dollar loss in the first year of operation. In response to the discouraging start, the City convened an Advisory Committee for AFN to examine why revenues were not sufficient and admitted that buildout was taking longer than anticipated. The Committee drafted a new business plan which emphasized the need to be self-sufficient and projected the following: (1) positive net income to not occur until the ninth plan year; (2) a gain of \$1.13 million after 15 years instead of \$3.8 million in 10 years; (3) Cable TV advertising revenue of \$734,000 over 15 years; (4) no telephony revenue (\$508,000 reduction from the previous plan); and (5) internal borrowing capping out at \$8.9

<sup>100</sup> Id

Marc Kilmer, Lebanon, Ohio to Sell its Municipal Broadband Network, Info Tech & Telecom News, September 1, 2006 available at

http://www.heartland.org/policybot/results/19579/Lebanon Ohio to sell its municipal broadband network.html. Rizzuto Studies at 10. F

<sup>103</sup> Leonard, supra, note 3 at 23.

<sup>&</sup>lt;sup>104</sup> See, Mike Green, Ashland's Flailing Network (AFN) A Lesson in Socialism, Ashland Daily Tidings, November 8, 2005, available at http://archive.dailytidings.com/2005/1108/110805FTRS.shtml

<sup>105</sup> Beacon Hill Study, supra, note 6 at 10.

<sup>106</sup> Id.

<sup>&</sup>lt;sup>107</sup> Beacon Hill Study, *supra*, note 6 at 11; *see also* Myles Murphy, *AFN Panel Continues Inspection of Details*, ASHLAND DAILY TIDINGS, Aug. 24, 2001.

<sup>108</sup> Leonard, supra, note 3 at 25.

million the ninth year. 109 Borrowing for the buildout resulted in increased city fees including an electricity rate increase of six (6%) percent in 2002, an electricity surcharge which increased by two-hundred (200%) percent from 2001 to 2002 and an increase in water rates by five (5%) percent. 110 AFN explored options to refinance "its debt with lenders to decrease the amount it borrows from other city departments....[but] [e]ven with refinancing, the city would still borrow about \$5 million per year through 2011." At that point, the 2003 budgeted loan was more than \$6.6 million and it was believed that "a break-even point at which the network has enough income to offset all its previous losses won't come until 2012." AFN's financial woes continued in like fashion in 2003 and 2004, and the cost of sales and services exceeded the charges for services, resulting in a \$863,000 and a \$650,000 operating loss respectively. 113

In 2005, the City convened the Ashland Fiber Network Options Committee "to analyze operational options for the Ashland Fiber Network and to provide guidance to the City Council." This Committee planned to meet the objective within 90 days and once the objective was met, the committee would dissolve. 115 A series of Committee memoranda outlined AFN's troubles and presented options to make AFN viable. Lee Tuneberg, the Administrative Services & Finance Director, released a memo on July 19, 2005 addressing the Committee's proposal to increase Cable TV rates. 116 Tuneberg expressed the concerns that: (1) multiple significant increases in a short period have a risk of alienating customers and may be less effective than anticipated; (2) the benefits of raising rates a significant amount may be minimized by customers terminating service or not connecting at all; and (3) the increase in rates could cause competitors to take advantage of the situation by waiting to raise prices and capture customers in the meantime with lower rates. Tuneburg also mentioned that a rate increase would be the third increase in 14 months with no significant product change. 117 Tuneberg's second memo, from August 15, 2005, indicated interfund borrowing rose to a level where there was not enough cash to fund both the giving utility and AFN. 118 The City Council therefore issued bonds in the amount of \$15.5 million to eliminate the need for internal borrowing, nevertheless, the bonds were backed by the full faith and credit of the City. Tuneburg also noted that at that time AFN was unable to generate enough revenue to pay both operating costs and annual debt service. 119 And, AFN believed that a positive net income would be reached in 2007-2008 due to the implementation of recommended initiatives but the results show that the belief was unrealistic. Subsequently, the 2005-2006 Budget Committee approved a \$500,000 subsidy from the Electric Fund to help meet debt service requirements.

<sup>109</sup> Id. at 27

<sup>110</sup> Id.

Tonv Boom, Ashland's Fiber Optic Network will Borrow to Save City Funds, The Mail Tribune, May 2002, available at http://archive.mailtribune.com/archive/2002/may/051302n1.htm.

<sup>113</sup> City of Ashland Comprehensive Annual Financial Report For Year Ended June 30, 2004, at 25.

available of Ashland Homepage, **AFN** Options Committee, at http://www.ashland.or.us/CCBIndex.asp?CCBID=215.

<sup>116</sup> See the attachments to the City of Ashland AFN Options Committee August 15, 2005 Minutes, available at http://www.ashland.or.us/CCBIndex.asp?CCBID=215.

Id.

<sup>118</sup> *Id*.

<sup>119</sup> Id.

In May 2006, the City Council decided to privatize the CATV section. In June 2006 the City Council approved the transfer of \$15.5 million from the Telecommunications fund to the Debt Service Fund; "this was done to recognize the commitment to pay debt service on this issuance with general revenue of the city's rather than rate revenue from the enterprise fund<sup>120</sup>." This transfer resulted in an artificial "good year" in 2007.

In fiscal year 2007-2008, AFN was able to pay \$356,000 toward its \$15.5 million debt. 121 The problem, however, remains that the total debt payment for 2009 is \$1,431,378. 122 As a result. the following departments will contribute to - subsidize -- AFN debt in 2009: Electric-\$252,300; Public Works-\$180,900; Police-\$111,896; Fire & Rescue-\$102,160; Community Development-\$44,444; Municipal Court-\$8,300. Additionally, the City decided that the proceeds of a court settlement with Bonneville Power Administration, about \$375,000, will be used to help pay AFN debt service payment. 124

### **PENNSYLVANIA**

Philadelphia, Pennsylvania, in 2004, announced that it would deploy the first major citywide Wi-Fi system. 125 On April 7, 2005, the City released its blueprint for the project, which estimated that the system would cost approximately \$10 million. 126 However, by 2005, Philadelphia did not have sufficient capital to complete the project and was already \$5 million in excess of its budget. Consequently, the City turned to Earthlink to create a public/private partnership to complete the buildout. Upon completion, Earthlink planned on charging customers \$20 per month for 1 Mbps—thus defeating the purpose of building a municipal system that would offer free services. 127 Earthlink, however, was forced to abandon the project in 2008 due to construction delays, financial instability, and overall lack of citizen support. 128 Before the project even got off the ground, experts predicted its failure. <sup>129</sup> Earthlink's own CEO admitted that the municipal Wi-Fi system was a business model that simply didn't work. 130

Kutztown, Pennsylvania began providing a fiber-optic network in 2002 under the name "Hometown Utilicom". 131 In the Leonard report, it is noted that Hometown Utilicom offered

131 http://www.hometownutilicom.org/aboutus.html.

<sup>&</sup>lt;sup>120</sup> See Appendix, City of Ashland Comprehensive Annual Financial Report For Year Ended June 30, 2006, p. 61 121 Vickie Aldous. City Departments Pay Price of AFN Debt: Pinching Pennies to Pitch In, Ashland Daily Tidings, www.dailytidings.com/apps/pbcs.dll/article?AID=/20090428/NEWS01/90428001. April 28, 2009, available at http://

<sup>123</sup> Id.

<sup>&</sup>lt;sup>124</sup> *Id*.

Adam D. Thierer, Risky Business: Philadelphia's Plan For Providing Wi-Fi Service, Progress on Point, The Progress and Freedom Foundation, April 2005. <sup>126</sup> Id.

Marguerite Reardon, Philly Wi-Fi Project Passes Final Hurdle, CNET, available at http://news.cnet.com/Philly-Wi-Fi-project-passes-final-hurdle/2100-7351 3-6068350.html.

<sup>128</sup> Stephen Lawson, Earthlink to Remove Philadelphia Wi-Fi, PC WORLD, May 13, 2008, available at http://www.pcworld.com/businesscenter/article/145835/earthlink to remove philadelphia wifi.html. See, e.g., Thierer, supra, note 131.

<sup>&</sup>lt;sup>130</sup> Andrew Lavallee, A Second Look At Citywide Wi-Fi, THE WALL STREET JOURNAL, Dec. 8, 2008, available at http://online.wsj.com/article/SB122840941903779747.html.

video and data services and voice services in competition with Verizon and Service Electric Cablevision, and in many instances Hometown's rates were higher. Financially, Leonard found that the initial investment was \$4.6 million, consisting of \$2.4 million from utility reserve funds (built on the backs of captive utility ratepayers) and \$2.2 million from bond issue; additional investments of \$1.2 million (with another \$500,000 from the electric fund) brought total capital outlay to \$5.8 million. The initial \$4.6 million was used to build the system and to connect customers while the additional \$1.2 million was used to connect new customers and help pay operational costs. Leonard noted that Hometown's first year of operation ended in a \$217,540 loss, which on average, was a \$624 loss per customer. Hometown anticipated operating at a loss in its second year (2004) and expected to meet its short-term goal of operating revenues covering operating expenses and its long-term goal of covering operating expenses and debt within the first seven years. Leonard questioned this enthusiasm because of the intense competitive market in the area and Hometown's slow revenue and customer growth.

Examination of Hometown Utilicom's financial statements for the years 2006 and 2007 reveals that, even then, it still had not met its initial short-term goal of operating revenues covering operating expenses. Hometown Utilicom suffered a \$490,918 operating loss in 2006 and a \$363,619 operating loss in 2007. Furthermore, in each of those years Hometown Utilicom had transfers into its fund – subsidies -- to help meet debt expenses. Hometown, therefore, has not been able to meet its long-term goal of meeting operating expenses and debt payments without additional subsidies.

### UTAH

UTOPIA The Utah Telecommunication Open Infrastructure Agency, was formed by fourteen counties (only eleven pledging) in Utah. In 2004, UTOPIA issued Revenue Bonds in the amount of \$85 million to finance infrastructure construction and UTOPIA's sales and use tax revenue is pledged to meet the debt service payments. The first four years of bond payments on the \$85 million of revenue bonds will be paid from the debt reserve fund. After the fourth year and until the bonds are due in 2026, the net revenues of UTOPIA will reimburse the debt service fund for these payments. Net revenues, however, will have to pay the debt service as well. If there are insufficient net revenues to pay the debt service, the eleven pledging members are required to reimburse the UTOPIA debt service fund of any shortfall – another subsidy. The eleven pledging members were paying 100% of the pledge in the FY 2006. UTOPIA applied for

<sup>132</sup> Leonard, supra, note 3 at 19.

<sup>&</sup>lt;sup>133</sup> Id.

<sup>&</sup>lt;sup>134</sup> Id.

<sup>135</sup> *Id*.

<sup>136</sup> Id. at 22

<sup>137</sup> Id. at 22-23

 <sup>&</sup>lt;sup>138</sup> See Appendix, Borough of Kutztown Annual Audit and Financial Report December 31, 2006, pp.19-20; 2007, pp. 19-20
 <sup>139</sup> Id.

<sup>&</sup>lt;sup>140</sup> See Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2006.

<sup>141</sup> Id. at 19-20

financing from the U.S. Department of Agriculture, Rural Utility Service (RUS) Broadband Loan Program and received approval of loan on July 18, 2006, just after the end of FY 2006. 142

Unfortunately, the documents for this transaction were not completed until July 2007 causing delay and interruption in construction, the release of new inventory of marketable addresses, and the roll-out of service provider marketing plans. The Board of Directors, however, authorized an additional \$30 million in revenue bonds to offset these delays to facilitate additional new construction in non-RUS eligible cities and to cover expenses until operating break even is reached. At the end of FY 2007, UTOPIA's total debt was \$115.8 million with the majority of it being pledged by member cities.

In 2008, UTOPIA, once again, experienced financing troubles. Shortly after the RUS transaction, RUS advanced the first bond in the series in the amount of \$21 million, instead of \$31 million as provided in the loan design. Thereafter, RUS made unilateral modifications to the transaction. This, along with other actions by RUS-- delays in releasing funds to contractors, in approving contracts and in failing to approve the next bond in the series of funding-- forced the agency to begin looking for alternative funding. UTOPIA decided to issue Series 2008 revenue bonds in the amount of \$185 million. The transaction was designed to provide funds to: (i) pay and cancel the outstanding bonds; (ii) pay and cancel the debt obligation to RUS, but not release any claims for damages as a result; (iii) pay outstanding construction contracts that had been approved by RUS but remained unfunded due to unilateral transaction modifications by RUS; (iv) provide two years of capitalized interest and LOC payments (v) provide operational and construction funds; and (vi) pay the costs of issuing the Series 2008 bonds.

**Salt Lake City, Utah** City officials announced that they would not back Utah's Utopia broadband project. 147

**Provo County, Utah's** iProvo was a municipal fiber service encouraged by city officials. Before its inception, it was met with heavy opposition, mostly because the \$39.5 million bond to build the project, used sales tax revenues as collateral. By 2005, the initial service provider, HomeNet, pulled out of the operation and two other companies took over. Still struggling, members of the iProvo management asked the City Counsel for a \$980,000 transfer from the energy reserve fund – a subsidy -- so that it could make the first payment on the bond. Although the revenues met the operating costs, there simply was not enough money to cover the bond payment. This request was made even after iProvo announced that it had reached its

<sup>142</sup> Id. at 2

<sup>&</sup>lt;sup>143</sup> See Appendix, UTOPIA Financial Statements, June 30, 2007.

<sup>&</sup>lt;sup>144</sup> *Id*. at 3.

<sup>145</sup> *Id.* at 2.

<sup>146</sup> Id. at 3.

<sup>&</sup>lt;sup>147</sup> The Myth of Municipal WiFi Networks, at 18.

<sup>&</sup>lt;sup>148</sup>Justin Hill, *Provo Eyeing \$39.5M Bond for Project*, THE DAILY HERALD, December 2, 2003 available at http://www.heraldextra.com/content/view/81844/99/.

Todd Hollingshead, Two Companies to Run Provo Internet Service, THE SALT LAKE TRIBUNE, July 19, 2005 Tom Hollingshead, iProvo Seeks to Tap Fund to Pay on Bond, THE SALT LAKE TRIBUNE, February 22, 2006, available at <a href="http://provocitizens.net/forums/viewtopic.php?t=3">http://provocitizens.net/forums/viewtopic.php?t=3</a>.

5,000 subscriber goal. At this point, it was believed that positive cash flows would not exist until the year 2009. In 2007, iProvo reached 10,000 subscribers—one year behind schedule—and still could not make payments. The City hired outside consultants to help review operations and suggest ways to pay off debts without relying on subsidies. In 2008, the city sold iProvo to Broadweave Networks for \$40.6 million.

### **VIRGINIA**

**Bristol, Virginia's** OptiNet is owned by Bristol Virginia Utilities (BVU), the local electric, water and waste treatment utility. BVU decided to build OptiNet in an effort to boost economic growth in 1999. Initially, services were only provided to local schools and government, but in 2001 BVU decided to provide OptiNet to residential customers and businesses. When BVU started OptiNet, three other companies provided broadband—Sprint, Charter Communications and Comcast—and two satellite providers were present. Although there was a strong competitive presence in the market, BVU felt that the "city could not afford to wait for private industry to decide to deliver competitive broadband services to its community." <sup>155</sup>

In his study of OptiNet, Thomas Leonard observed financial performance for the years 2003 and 2004. Leonard found that "BVU has accumulated more than \$31 million in bond debt, including \$6.75 million public improvement revenue bond, a \$15.19 million utility system revenue bond and a \$10 million bond approved in April 2003 to be structured as a line of credit." Furthermore, he noted that the operating expenses exceeded operating revenues for both years while subscribership seemed to increase minimally during that time period. Lenard also commented on how BVU has been able to operate OptiNet despite its losses—through grants and subsidies from both government and taxpayers. 159

The initial inspection of OptiNet's financial statements appears encouraging; cash flows from operations for the years 2006, 2007 and 2008 are all positive. In each of these years, however, OptiNet had to spend almost twice as much cash for capital investment than the operation generated; the question then remains, where did the cash come from? Upon closer inspection, BVU benefited from inherent advantages associated with being a city-owned system—low interest rates on bonds and subsidies. Without such advantages, OptiNet's situation might be quite different.

In 2006, net assets of the OptiNet fund increased by almost \$5.3 million, but the increase is deceiving. The increase in net assets, however, is due to the receipt of grant funding from the Virginia Tobacco and Community Revitalization Commission and the U.S. Department of

<sup>152</sup> Id.

<sup>&</sup>lt;sup>153</sup> Donald W. Meyers, iProvo Consults Outside Help, THE SALT LAKE TRIBUNE, December 8, 2007.

See, iProvo Sold to Broadweave for \$40 Million, May 7, 2008, available a <a href="http://www.dslreports.com/shownews/iProvo-Sold-To-Broadweave-For-40-Million-94208">http://www.dslreports.com/shownews/iProvo-Sold-To-Broadweave-For-40-Million-94208</a>.

155 Id. at 12.

<sup>156</sup> *Id*.

<sup>157</sup> Id.

<sup>158</sup> Id. at 17-18.

<sup>159</sup> Id.

<sup>160</sup> See Chart in Appendix.

Commerce in the amount of \$7,264,000.<sup>161</sup> Despite this grant funding, the City of Bristol noted in its 2006 CAFR that "[t]he OptiNet fund has an accumulated deficit in net assets of (\$3,359,143). It is anticipated that this deficit will be reduced by income expected from future operations as the fund continues to move out of its growth stage." Although in 2007 net assets did increase by \$23,949,142, this is because:

[e]ffective July 1, 2006, the Code of Virginia was amended to exempt from the cross-subsidization prohibitions Internet access, broadband, information and data transmission services provided by any locality providing telecommunications services on March 1, 2002. As a result, BVU restructured its internal debt and accrued interest of approximately \$23 million owed by OptiNet to the Electric Fund. The result of this restructuring was a reduction in the net assets of the Electric Fund, and an increase in the net assets of the OptiNet fund. <sup>163</sup>

Without such amendment, OptiNet would have suffered a deficit in net assets around \$2.8 million in 2007. Other initiatives undertaken by BVU at this time called for more borrowing on top of BVU's already existing \$50 million revenue bond debt (of this, \$41 million is attributed to OptiNet) <sup>164</sup> in order to expand the system to neighboring areas <sup>165</sup> and establish a new consulting division. <sup>166</sup>

In 2008, the OptiNet fund increased its net assets by 29%. This increase was attributed mainly to the receipt of grant revenues. Of the approximately \$6 million net increase, more than \$5.6 million was from grants and the remaining \$423,396 was from operations. In addition to these grant revenues, the City issued Revenue Bonds of \$4,500,000 "to provide for the construction of, and capital improvements to, the City's fiber optic cable and internet, telephone and cable television infrastructure." These Bonds are "a limited obligation of the City payable from certain net revenues to be derived from the ownership or operation of the City's Utility Systems" not just from OptiNet's revenues. The 2008 Financial Statements also indicates that "the city has pledged future customer revenues, the net of specified operating expenses, to repay \$50,800,000 in revenue bonds issued July 2003 and \$535,000 in revenue bonds issued in December 2007. Proceeds from the bonds provided financing for the construction of a new Electric System sub-station and the continued development of the City's Telecommunication

<sup>&</sup>lt;sup>161</sup> See Appendix, City of Bristol, Virginia Comprehensive Annual Financial Report Year Ended June 30, 2006, at 14, 62.

<sup>162</sup> Id. at 55.

<sup>163</sup> See City of Bristol, Virginia Financial Statements With Independent Auditor's Report Year Ended June 30, 2007, at 9.

<sup>164</sup> Id.

<sup>&</sup>lt;sup>165</sup> More Debt and More Promises at Bristol Virginia Utilities, Bristol Herald Courier, Aug. 29, 2007, available at <a href="http://www.sullivan-county.com/id3/bvu\_fiasco\_2007.htm">http://www.sullivan-county.com/id3/bvu\_fiasco\_2007.htm</a>.

<sup>&</sup>lt;sup>166</sup> A New Business at Bristol Virginia Utilities?, Kingsport Times-News, August 17, 2007, available at <a href="http://www.sullivan-county.com/id3/bvu">http://www.sullivan-county.com/id3/bvu</a> fiasco 2007.htm.

<sup>&</sup>lt;sup>167</sup> See City of Bristol, Virginia Financial Statements With Independent Auditor's Report Year Ended June 30, 2008, at 9-10.

<sup>168</sup> Id. at 58

<sup>&</sup>lt;sup>169</sup> Id.

network. The bonds are payable solely from BVU's net revenues and are payable through  $2030.^{\circ 170}$ 

*Id.* at 63

### **APPENDIX**

# PARAGOULD LIGHT AND WATER COMMISSION D/B/A PARAGOULD, LIGHT, WATER AND CABLE STATEMENT OF NET ASSETS YEAR ENDED DECEMBER 31, 2008; 2007; 2006

•	200	181	2007	2006
	Cable	Tele-com.	Cable Tele-com.	Cable Tele-com
Assets				
Current Assets:				
Cash and cash equivalents	\$(300,804)	\$2,840,644		
Accounts receivable, net of allowance	569,815	243,681		
Material and supply inventories	198,205	963		
Prepaid expenses	56,801	16,826		
Total current assets	524,017	3,102,114		
Noncurrent assets			,	4
Restricted and board designated assets	340,274	-		
Capital assets				
Capital assets	12,930,409	707,383		
Accumulated depreciation	(7,741,790)	(634,385)		
Net capital assets	5,188,619	72,998		
Intangible assets				
Deferred bond costs, net	28,810	7,500	×	
Goodwill	1,126,952	-		
Total intangible assets	1,155,132	7,500		
Total noncurrent assets	6,684,025	80,498		
Total assets	\$7,208,042	\$3,182,612		
Liabilities and Net Assets				
Current liabilities				
Current maturities of long-term debt	\$185,000	\$-		
Accounts payable	269,540	17,182		
Accrued interest	26,685	-		
Customer deposits	-	-		
Compensated absences	- "			,
Other current liabilities	64,165	21,261		
Total current liabilities	545,390	38,443		
Noncurrent liabilities				
Long-term debt, less current maturities	1,265,000	-		
Deferred loss on defeasance of debt	-	-		
Customer deposits	~	_		
Compensated absences	79,970	58,502		, , ,
Total noncurrent liabilities	1,344,970	58,502		
Total liabilities	1,890,360	96,945		
Interfund transfers	6,164,884	(2,105,819)		
Net assets				
Invested in capital assets, net of related debt	3,738,619	72,998		
Restricted	340,274	-		
Unrestricted	(4,926,095)	5,118,488		
Total net assets	(847,202)	5,191,486		
Total liabilities and net assets	\$7,208,042	\$3,182,612		

<sup>&</sup>lt;sup>1</sup> pp.31-33

### PARAGOULD LIGHT AND WATER COMMISSION D/B/A PARAGOULD, LIGHT, WATER AND CABLE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS YEAR ENDED DECEMBER 31, 2008; 2007; 2006

	20	08 <sup>2</sup>	2	007	2	006
	Cable	Tele-com.	Cable	Tele-com.	Cable	Tele-com
Operating Revenues						
Utility charges	\$5,402,167	\$2,013,326				
Wholesale power	-	-				
Other operating income	-	3,522				
Total operating revenues	5,402,167	2,016,848				
Operating expenses						
Production and distribution	4,295,588	1,130,255				
Purchased power	-	-				
Customer accounts	143,551	55,821				
Administration and general	139,051	74,066				
Depreciation	656,166	45,588				
Total operating expenses	5,234,356	1,305,730				
Earnings from operations	167,811	711,118				
Nonoperating income (expenses)						
Interest Income	30,952	2,829				
Other nonoperating income	15,651	-				
Interest Expense	(64,631)	-				
Amortization	(4,632)	-				
Total nonoperating income (expenses)	(22,660)	-				
Capital contributions	-	-				
Change in net assets	145,151	713,947				
Net assets-beginning of year	(992,353)	4,477,539				
Net assets-end of year	\$(847,202)	\$5,191,486				

<sup>&</sup>lt;sup>2</sup> pp.34

### CITY OF TIFTON-CITYNET SCHEDULE OF NET ASSETS FOR YEAR ENDED DECEMBER 31, 2008; 2007; 2006

	2008 <sup>1</sup>	2007 <sup>2</sup>	<b>2006</b> <sup>3</sup>
Current Assets:		****	
Cash		\$66,895	\$145,473
Accounts Receivable		932,349	827,495
Less Allowance for Uncollectable Accounts		(553,008)	(494,529)
Restricted Assets:			
Cash		646,829	385,968
Total Current Assets		1,093,065	864,407
Capital Assets:			
Land		10,000	10,000
Buildings		778,516	778,516
Less Accumulated Depreciation		(130,389)	(113,425)
Machinery and Equipment		329,254	298,611
Less Accumulated Depreciation		(203,804)	(190,583)
Distribution System		11,271,875	10,038,557
Less Accumulated Depreciation		(5,908,025)	(5,313,846)
Net Capital Assets		6,147,427	5,507,830
			TA!
Other Assets			
Bond Cost		<u>257,242</u>	55,325
Total Assets		7,497,734	6,427,562
Current Liabilities			
Payable from Current Assets:			
Accounts Payable		191,486	120,643
Accrued Expenses		13,220	9,812
Due to Other Funds		683,721	849,186
Note Payable		28,504	282,370
Payable from Restricted Assets:			
Accrued Interest			65,511
Bonds Payable			580,000
Total Current Liabilities		916,931	1,907,522
Long Town Linkilling			
Long-Term Liabilities:		\$10,609,840	¢5 220 010
Bonds Payable			\$5,338,818
Note Payable Accrued Vacation		85,510	471,391
		22,131	19,463
Advances Due Other Funds		2,160,791	4,204,492
Total Long-Term Liabilities		12,878,272	10,034,164
Total Liabilities		13,795,203	11,941,686
Net Assets			
Invested in Capital Assets, Net of Related Debt		(3,929,598)	(1,164,749)
Unrestricted		(2,367,871)	(4,349,375)
Total Net Assets		\$(6,297,469)	\$(5,514,124)
, , , , , , , , , , , , , , , , , , , ,		W1012711071	W(U,U1,121)

 <sup>&</sup>lt;sup>2</sup> City of Tifton Financial Statement for Year Ended June 30, 2007 pp. 106-107
 <sup>3</sup> City of Tifton Financial Statement for Year Ended June 30, 2006 pp. 107-108

### CITY OF TIFTON-CITYNET SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

*	20081	$2007^{2}$	$2006^{3}$
Operating Revenues:			
Sales		\$3,123,361	\$2,812,910
Penalties and fees		28,490	29,879
Miscellaneous		18,171	11,601
Total Operating Revenues		3,170,022	2,854,390
Operating Expenses:			
Program Costs and fees		1,484,272	1,109,130
Personnel Services		653,323	558,886
Utilities		115,804	155,810
Repairs and Maintenance		121,914	73,863
Supplies		259,700	187,085
Insurance		75,910	48,380
Gas, Oil and Grease		22,177	23,422
Professional Services		29,146	51,251
Depreciation		640,096	1,017,986
Marketing		16,499	-
Postage		1,091	706
Warehouse and Inventory Control		18,975	-
Administrative and Clerical		47,584	44,810
Miscellaneous		335	10,249
Total Operating Expenses		3,486,826	3,281,578
Operating Loss		(316,804)	(427,188)
Non-Operating Revenues (Expenses):			
Interest Income		88,094	19,894
Interest Expense		(99,763)	(20,508)
Revenue Bond Expense		(454,872)	(275,937)
Loss before Transfers			(703,739)
Transfer In			122,606
Change in Net Assets		(783,345)	(581,133)
Net Assets-July 1, 2007, 2006, 2005		(5,514,124)	(4,932,991)
Net Assets June 30, 2008, 2007, 2006		\$(6,297,469)	\$(5,514,124)

 <sup>&</sup>lt;sup>2</sup> City of Tifton, Georgia Financial Statement for Year Ended June 30, 2007 p. 108
 <sup>3</sup> City of Tifton, Georgia Financial Statement for Year Ended June 30, 2006 p.109

### CITY OF TRIFTON-CITYNET SCHEDULE OF CASH FLOWS

	20081	<b>2007</b> <sup>2</sup>	2006 <sup>3</sup>
Cash flows from Operating Activities:			
Cash Receipts from Customers		\$3,123,647	\$2,821,685
Cash Payments for Personnel Services		(647,247)	(557,577)
Cash Payments for Other Operating Expenses		(2,056,005)	(1,655,128)
Cash Payments for Interfund Services		(66,559)	(44,810)
Cash Payments from Other Funds-Net		(165,465)	223,789
Net Cash Provided by Operating Activities		188,371	787,959
Cash Flows from Noncapital Financing Activities		<u>0</u>	<u>0</u>
Cash Flows from Capital and Related Financing Activities:			
Purchases of Capital Assets		(1,278,197)	(196,482)
Transfers In			122,606
Payment on Advances from Other Funds		(2,043,701)	
Principal Paid on Revenue Bonds			(540,000)
Retirement of Revenue Bonds		(5,994,629)	
Interest Paid on Revenue Bonds		(494,120)	(273,926)
Issuance of Revenue Bonds		10,723,599	
Bond Issuance Cost		(267,624)	
Proceeds from Long-Term Debt			142,517
Principal Paid on Long-Term Debt		(639,747)	(253,867)
Interest Paid on Long-Term Debt	,	(99,763)	(20,508)
Net Cash Used by Capital and Related Financing Activities		(94,182)	(1,019,660)
Cash Flows from Investing Activities:			
Interest Received		88,094	19,894
Net Increase (Decrease) In Cash and Restricted Cash		188,283	(211,807)
Cash and Restricted Cash-July 1, 2007, 2006, 2005		531,441	743,248
Cash and Restricted Cash June 30, 2008, 2007, 2006		\$713,724	\$531,441
Reconciliation of Operating Loss to Net Cash Provided by Operating			
Activities:		0(216.004)	#(40F 100)
Operating Loss		\$(316,804)	\$(427,188)
Adjustments to Reconcile Operating Loss to Net Cash Provided by			
Operating Activities:		(40.00)	1.017.007
Depreciation Changes in Access and Linkilities	4	640,096	1,017,986
Changes in Assets and Liabilities:		(46 275)	(22 705)
Receivables, Net		(46,375)	(32,705)
Accounts Payable		70,843	4,768
Accrued Expenses Due to Other Funds		6,076	1,309
Net Cash Provided by Operating Activities		(165,465)	223,789 \$787,050
iver Cash Provided by Operating Activities		<u>\$188,371</u>	<u>\$787,959</u>

<sup>&</sup>lt;sup>2</sup> City of Tifton, Georgia Financial Statements for Year Ended June 30, 2007, p. 109 <sup>3</sup> City of Tifton, Georgia Financial Statements for Year Ended June 30, 2006, p. 110

### CEDAR FALLS UTILITIES-MUNICIPAL COMMUNICATIONS UTILITY STATEMENT OF NET ASSETS FOR YEAR ENDED 2008, 2007, 2006

	20081	2007 <sup>2</sup>	20063
Current Assets:			
Cash and short-term investments	\$2,400,306	\$1,444,601	\$541,949
Restricted- cash	286,598	188,312	71,017
Investments-restricted	903,000	903,000	
Receivables:			
Customer accounts, less allowance for doubtful accounts of \$20,100 in	1,282,691		
2008; \$23,458 in 2007; and \$30,100 in 2006,		1,158,099	1,152,894
Interest	19,621	40,174	38,607
Government Grants-FEMA	87,163	-	-
Other	126,024	117,548	123,711
Material and supplies	456,990	486,459	328,784
Prepayments and other	90,997	89,768	11,799
Total Current Assets	5,653,390	4,427,961	2,268,761
Non-current assets:			
Non-current investments:			
Restricted			903,000
Total non-current investments			903,000
Capital Assets:			
Capital assets, in service	17,314,589	16,906,443	15,355,151
Less accumulated depreciation	9,423,856	9,107,410	7,980,114
,	7,890,733	7,799,033	7,375,037
Construction in progress	446,402	127,420	293,776
Net capital assets	8,337,135	7,926,453	7,668,813
,			
Deferred costs, net of amortization	4,625	11,235	20,854
Total noncurrent assets	8,341,760	7,937,688	8,592,667
Total Assets	\$8,341,760	\$12,365,649	\$10,861,428
Current Liabilities:			
Accounts payable	\$704,065	\$548,808	\$424,911
Accrued wages and vacation	138,906	104,805	99,188
Accrued interest	45,082	52,321	59,296
Other accrued liabilities	102,488	91,686	79,457
Current installments of note payable	310,000	310,000	310,000
Current installments of long-term debt	690,000	670,000	635,000
Total current liabilities	1,990,541	1,777,620	1,607,852
Non-current liabilities:			
Customer advances for construction	132,720	157,707	137,939
Other noncurrent liabilities	131,640	98,664	46,144
Long-term note payable, less current installments	1,543,090	1,853,090	4,005,165
Long-term debt, less current installments	2,647,112	3,335,894	2,163,090
Total noncurrent liabilities	4,190,202	5,188,984	6,352,338
Total Liabilities	6,445,103	7,222,975	7,960,190
Net Assets:			
Invested in capital assets, net of related debt	3,146,933	1,757,469	555,558
Restricted- bond indentures	960,500	958,833	955,917
Unrestricted	3,442,614	2,426,372	1,389,763
Total net assets	7,550,047	5,142,674	2,901,238
Total liabilities and net assets	\$13,995,150	\$12,365,649	10.861,428
,	3	1	

<sup>&</sup>lt;sup>1</sup> See Cedar Falls Utilities Financial Statements For the Years Ended December 31, 2008 and 2007, Municipal Communications Utility Statement pp. 5-6
<sup>2</sup> See Cedar Falls Utilities Financial Statements For the Years Ended December 31, 2008 and 2007, Municipal Communications Utility Statement

pp. 5-6
<sup>3</sup> See Cedar Falls Utilities Financial Statements For the Years Ended December 31, 2006 and 2005, Municipal Communications Utility Statement

pp. 5-6

## CEDAR FALLS UTILITIES-MUNICIPAL COMMUNICATIONS UTILITY STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS FOR YEAR ENDED 2008, 2007, 2006

	20081	2007 <sup>2</sup>	$2006^{3}$
Operating Revenues:			
Cable system revenues	\$6,115,836	\$5,301,911	\$4,511,519
Local private line revenue	146,345	166,567	146,006
Data services revenue	4,299,833	4,036,918	3,742,601
Network access revenue	232,985	216,553	207,265
Other Operating Income	200,282		
Total operating revenues	10,995,281	9,721,949	8,607,391
Operating Expenses:			
Plant specific and programming	4,330,697	3,844,619	3,321,033
Depreciation	1,400,177	1,386,185	1,270,347
Plant nonspecific	819,865	734,773	669,688
Customer operations	550,399	500,948	294,546
Sales	329,552	232,717	482,194
Corporate operations	1,186,674	830,045	829,122
Total operating expenses	8,617,364	7,529,287	6,866,930
Operating income (loss)	2,377,917	2,192,662	1,740,461
Nonoperating revenues (expenses):			
Interest income	94,244	122,949	83,318
Miscellaneous revenue (expense), net	181,644	211,337	172,201
Interest expense on long-term debt	(197,159)	(225,426)	(252,385)
AFUDC	15,349	14,139	16,574
Interest expense on affiliated note payable	(64,622)	(74,225)	(83,835)
Total nonoperating revenues (expenses)	<u>29,456</u>	48,774	(64,127)
Change in net assets	2,407,373	2,241,436	1,676,334
Net assets (deficit), beginning of year	5,142,674	2,901,238	1,224,904
Net assets end of year	\$7,550,047	\$5,142,674	\$2,901,238

### CEDAR FALLS UTILITIES-MUNICIPAL COMMUNICATIONS UTILITY

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<sup>&</sup>lt;sup>1</sup> See Cedar Falls Utilities Financial Statements For the Years Ended December 31, 2008 and 2007, Municipal Communications Utility Statement

p. 7 <sup>2</sup> See Cedar Falls Utilities Financial Statements For the Years Ended December 31, 2008 and 2007, Municipal Communications Utility Statement

p. 7
 See Cedar Falls Utilities Financial Statements For the Years Ended December 31, 2006 and 2005, Municipal Communications Utility Statement
 p. 7

### STATEMENT OF CASH FLOWS FOR YEAR ENDED 2008, 2007, 2006

	20081	2007 <sup>2</sup>	$2006^{3}$		
Cash flows from operating activities:					
Cash received from customers	\$10,934,960	\$9,848,816	\$8,575,075		
Cash paid to suppliers	(5,948,798)	(5,361,546)	(4,816,132)		
Cash paid to employees	(1,011,534)	(834,121)	(804,692)		
Net cash provided by operating activities	3,974,628	3,653,149	2,954,251		
Cash flows from noncapital financing activities:					
Payments on advance from affiliated utility	(310,000)	(310,000)			
Interest paid Note Payable	(69,552)	(79,070)			
Net cash used in noncapital financing activities	(379,552)	(389,070)			
Cash flows from capital and related financing activities:					
Principal payments on Note Payable	-	-	(310,000)		
Proceeds from issuance of long-term debt			(610,000)		
Principal payments on long-term debt	(670,000)	(635,000)			
Interest Payments on long-term debt	(191,640)	(217,208)			
Proceeds from customer advances for construction	-	91,000	107,000		
Refunds of customer advances for construction	(24,987)	(40,293)			
Acquisition, construction and removal costs of capital assets	(1,825,245)	(1,709,416)	(1,732,821)		
Proceeds from sale of capital assets	490	11,021	1,378		
Reimbursement of utility construction costs	55,500	134,382	152,017		
Interest paid Note Payable			(88,679)		
Interest paid on LTD			(240,662)		
Net cash used in capital and related financing activities	(2,655,882)	(2,365,514)	(2,721,767)		
Cash flows from investing activities:					
Proceeds from maturities of investment securities	1,188,000	903,000	903,000		
Purchase of investment securities	(1,188,000)	(903,000)	(903,000)		
Interest received	114,797	121,382	72,203		
Net cash provided by investing activities	114,797	121,382	72,203		
Net increase in cash and cash equivalents	1,053,991	1,019,947	304,687		
Cash and cash equivalents, beginning of year	1,632,913	612,966	308,279		
Cash and cash equivalents, end of year	\$2,686,904	\$1,632,913	\$612,966		
Reconciliation of operating income to net cash provided by					
operating activities	**				
Operating income	\$2,377,917	\$2,192,662	\$1,740,461		
Adjustments to reconcile operating income to net cash provided					
by operating activities:					
Depreciation of capital assets	1,400,177	1,386,185	1,270,347		
Other income (expense), net	155,389	114,725			
Amortization of advance lease payments					
(Increase) decrease in accounts receivable	(133,068)	958	(142,745)		
(Increase) decrease in intergovernmental grants	(87,163)	-	((2.0(2)		
(Increase) decrease in material and supplies	29,469	(157,675)	(63,062)		
(Increase) decrease in prepayments and other	(1,229)	(77,969)	3,892		
(Increase) decrease accounts payable	155,257	123,897	34,499		
(Increase) decrease in accrued wages and vacation	34,101	5,617	1,286		
(Increase) decrease in other accrued liabilities	10,802	12,229	3,569		
(Increase) decrease in accrued severance	20.254	70 FOO	1,688		
(Increase) decrease in other noncurrent liabilities	32,976	52,520	00.040.005		
Net cash provided by operating activities	\$3,974,628	\$3,653,149	<u>\$2,849,935</u>		
HARLAN MUNICIPAL UTILITIES-HAR-TEL					

<sup>&</sup>lt;sup>1</sup> See Cedar Falls Utilities Financial Statements For the Years Ended December 31, 2008 and 2007, Municipal Communications Utility Statement pp. 8-9
<sup>2</sup> See Cedar Falls Utilities Financial Statements For the Years Ended December 31, 2008 and 2007, Municipal Communications Utility Statement

pp. 8-9
<sup>3</sup> See Cedar Falls Utilities Financial Statements For the Years Ended December 31, 2006 and 2005, Municipal Communications Utility Statement pp. 8-9

### STATEMENT OF NET ASSETS **FOR THE YEAR ENDED JUNE 30, 2008, 2007,2006**

	20081	20072	20063
ASSETS CHERENT ASSETS			
CURRENT ASSETS			
Designated			
Plant improvements, emergency and contingency funds:	\$122,000	\$109,343	\$103,644
Cash and savings	\$123,000	\$109,343	\$105,044
Replacement funds bond requirement:  Cash and savings	-0-	-0-	-0-
Restricted	-0-	-0-	-0-
Consumers' deposit fund	-0-	-0-	-0-
Revenue bond retirement-savings	24,783	18,599	18,201
Capital improvement fund-savings	668,000	-0-	-0-
Unrestricted	000,000	-0-	-0-
Cash and savings	584,984	368,259	233,436
Industrial development fund	-0-	-0-	-0-
Accounts receivable-net of allowance for doubtful accounts of \$39,500; 38,000;	-0-	-0-	-0-
\$37,500	120,985	112,755	92,807
Unbilled usage	-0-	-0-	-0-
	-0-	-0-	-0-
Employee loans receivable			-
Inventory	3,958	5,720	4,569 <u>8,377</u>
Prepaid expenses	8,048	8,072	
TOTAL CURRENT ASSETS	1,533,758	622,748	461,034
CAPITAL ASSETS			
Utility plant			
Plant in service, at cost	1,246,185	1,205,944	1,146,534
Less accumulated depreciation	597.630	543,297	485,258
Less decumulated depreciation	648,555	662,647	661,276
Construction work in progress	161,267	-0-	-0-
Net capital assets	809,822	662,647	661,276
•	,		
OTHER ASSETS			
Other A/R- CABS L.T.	-0-	-0-	-0-
Note receivable-Shelby Co. Fair	-0-	-	~
Bond discount an issuance costs	223	650	1,912
Intra-utility note receivable	-0-	-0-	-0-
Restricted investments for bonds:			
Debt Reserve	123,722	31,723	31,722
Total other assets	123,945	32,373	33,634
Total assets	\$2,467,525	\$1,317,768	\$1,155,944
LIABILITIES AND NET ASSETS			
CURRENT LIABILITIES	\$102,522	\$38,708	\$41,059
Accounts payable	-0-	-0-	-0-
Payroll taxes payable		3,252	3,150
State sales and use taxes payable	10,244		
Salaries, vacation and sick leave payable	14,462 -0-	11,151 -0-	12,224 -0-
Accrued property taxes	-0-	-0-	-0-
Bonds called not paid			
Due City of Harlan for collections & fees	17,056	15,771	10,493
Other accrued liabilities	-0-	-0-	-0-
Payable from restricted assets	120 550	(6,000	(5.000
Current maturities of long-term debt	128,558	65,000	65,000
Interest payable	7,976	1,084	1,602
Customers' deposits	-0-	<u>-0-</u>	<u>-0-</u>
Total current liabilities	280,818	134,966	133,528

### NONCURRENT LIABILITIES

<sup>&</sup>lt;sup>1</sup> Harlan Municipal Utilities Independent Auditors<sup>\*</sup> Report Basic Financial Statements and Supplementary Information Schedule of Findings and Questioned Costs, June 30, 2008, pp. 13-16

<sup>2</sup>Harlan Municipal Utilities Independent Auditors<sup>\*</sup> Report Basic Financial Statements and Supplementary Information Schedule of Findings and

Questioned Costs, June 30, 2007, pp. 13-16

Harlan Municipal Utilities Independent Auditors' Report Basic Financial Statements and Supplementary Information Schedule of Findings and Questioned Costs, June 30, 2006, pp. 13-16

Long-Term Debt, net of current maturities Contract payable, net of current maturities Deferred revenue-CABS Intra-utility note payable, net of current maturities Total noncurrent liabilities	858,667 -0- -0- <u>-0-</u> 858,667	68,454 -0- -0- <u>-0-</u> 68,454	132,225 -0- -0- -0- 132,225
NET ASSETS			
Invested in capital assets, net of related debt	490,597	529,193	464,051
Restricted for:			
Customer deposits	-0-	-0-	-0-
Revenue bond-debt reserve	123,722	31,723	31,722
Revenue bond retirement	24,783	18,599	18,201
Replacement funds-bond	-0-	-0-	-0-
Unrestricted	<u>688,938</u>	534,833	376,217
Total net assets	1,328,040	1,114,348	890,191
Total liabilities and net assets	\$2,467,525	\$1,317,768	\$1,155,944

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS FOR YEAR ENDED JUNE 30, 2008, 2007, 2006

ODED ATING DEVENIUES	20081	2007 <sup>2</sup>	2006 <sup>3</sup>
OPERATING REVENUES	\$1.222.447	¢1 120 420	¢1 020 652
Sales to consumers Other operating revenue	\$1,223,447 27,151	\$1,139,439 19,755	\$1,029,653 10,252
Excess sales-Louisa Power	<u>-0-</u>	<u>-0-</u>	<u>-0-</u>
Total operating revenue	1,250,613	1,159,194	1,039,905
Total operating forestate	1,250,015	1,150,171	1,057,705
OPERATING EXPENSES			
Plant operation expenses			
Cost of gas, power, chemicals, programming, and line fees	504,002	453,618	413,457
Cost of excess sales	-0-	-0-	-0-
Salaries and wages	16,082	17,254	10,571
Repairs and maintenance	31,676	18,117	20,300
Utilities	17,431	13,893	13,447
Insurance	9,892	10,380	21,194
Property taxes	-0-	-0-	-0-
Other	6,065	<u>3,341</u>	<u>5,216</u>
Total plant operation expense	585,148	516,603	484,185
Distribution operation expenses			
Salaries and wages	84,042	69,969	77,937
Engineering	8,503	6,412	5,000
Repairs and maintenance	9,735	9,712	19,282
Other	38,325	47,868	39,205
Total distribution operation expense	140,605	133,961	141,424
Administrative and general expenses	10.012	47.000	
Salaries and wages	49,843	47,280	41,974
Office supplies	27,785	23,603	18,265
Education and travel	1,062	2,676	1,525
Professional	38,500	26,016	27,826
Other	1,546	890	897
Total administrative and general expenses	118,736	100,465	90,487
Consumer services	5 027	910	2.001
Bad debts Other	5,827	819	3,981
	1,428	1,065	800
Total consumer services .	7,255	1,884	4,781
Marketing and stakeholder relations Salaries and wages	41,371	36,799	38,380
Advertising	14,349	13,468	11,203
Other	2,451	6,062	2,341
Total marketing and stakeholder relations	58,171	56,329	51,924
Employee benefits	30,171	30,329	31,724
Payroll taxes	29,022	25,993	25,667
Health insurance	26,711	23,157	23,480
Compensated absences	21,087	21,750	18,175
Total employee benefits	76,820	70,900	67,322
Total operating expenses excluding amortization and depreciation	986,735	880,142	840,123
Operating income (loss) before amortization and depreciation	263,878	279,052	199,782
Amortization	427	1,262	1,646
Depreciation	54,333	58,039	57,974
	54,760	59,301	59,620
Operating income (loss)	209,118	219,751	140,162
a priaming intent (1888)	207,110	217,701	
NONOPERATING REVENUES (EXPENSES)			
Capital Grants	-0-	-0-	-0-
Contributions to City-In lieu of taxes	(528)	(495)	(415)
Gain (loss) on sale of assets	-0-	-0-	(355)
Interest Income	15,292	11,074	5,645
Interest expense	(10,190)	(6,173)	(7,988)
,			

<sup>&</sup>lt;sup>1</sup> Harlan Municipal Utilities Independent Auditors' Report Basic Financial Statements and Supplementary Information Schedule of Findings and

Questioned Costs, June 30, 2008, pp. 17-19

<sup>2</sup> Harlan Municipal Utilities Independent Auditors' Report Basic Financial Statements and Supplementary Information Schedule of Findings and Questioned Costs, June 30, 2007, pp. 17-19

<sup>&</sup>lt;sup>3</sup> Harlan Municipal Utilities Independent Auditors' Report Basic Financial Statements and Supplementary Information Schedule of Findings and Questioned Costs, June 30, 2006, pp. 17-19

Industrial development contribution Total non-operating revenues (expenses)	<u>-0-</u> <u>4,574</u>	<u>-0-</u> <u>4,406</u>	<u>-0-</u> (3,113)
Change in Net Assets	213,692	224,157	137,049
Total net assets (deficit), beginning	1,114,348	890,191	753,142
Total net assets (deficits), ending	\$1,328,040	\$1,114,348	\$890,191

### HARLAN MUNICIPAL UTILITIES-HARTEL STATEMENT OF CASH FLOWS FOR YEAR ENDED JUNE 30, 2008, 2007, 2006

	20081	2007 <sup>2</sup>	20063
Cash flows from operating activities:			
Cash received from customers and users	\$1,170,872	\$1,119,491	\$1,027,994
Cash received from other revenues	71,511	19,755	10,252
Cash paid to suppliers	(577,124)	(561,158)	(533,279)
Cash paid for personal services	(123,309)	(123,749)	(107,945)
Cash paid to employees	(209,114)	(194,125)	(187,154)
Net cash provided by operating activities	332,836	260,214	209,868
Cash flows from noncapital financing activities:			
Contributions to City- in lieu of taxes	(528)	<u>(495)</u>	<u>(415)</u>
Net cash provided (used) by noncapital financing activities	(528)	(495)	(415)
Cash flows from capital and related financing activities:			
Loan proceeds	920,000	-0-	-0-
Gain (loss) on sales of assets	-0-	-0-	(355)
Acquisition of capital assets	(201,508)	(59,410)	(2,710)
Repayments on intra-utility notes	-0-	-0-	-0-
Principal payments on long-term borrowings	(66,229)	(63,771)	(60,000)
Interest paid on notes	(3.298)	(6,691)	(8,476)
Bond discount/issue costs paid	<u>-0-</u>	-0-	<u>-0-</u>
Net cash provided (used) by capital and related financing activities	648,965	(129,872)	(71,541)
Cash flows from investing activities:			
Principal received (loaned) on Fairground Note	-0-	-0-	-0-
Capital grants	-0-	-0-	-0-
Interest on investments	15,292	11,074	5,645
Industrial development contribution	-0-	-0-	-0-
Principal received (loaned) on employee loans		-0-	-0-
Principal received on intra-utility notes	-0-	<u>-0-</u>	<u>-0-</u>
Net cash provided by investing activities	15,292	11,074	<u>5,645</u>
Net increase (decrease) in cash and cash equivalents	996.565	140,921	143,557
Cash and cash equivalents beginning of year	527.924	387,003	243,446
Cash and cash equivalents end of year	\$1,524,489	\$527,924	<u>\$387,003</u>
Reconciliation of operating income to net cash provided by operating activities:			*
Operating income (loss)	\$209,118	\$219,751	\$140,162
Adjustments to reconcile operating income to net cash provided by	4	,	, ,
operating activities:			
Depreciation expense	54,333	58,039	57,974
Amortization expense	427	1,262	1,646
(Increase) decrease in customer accounts receivable and unbilled usage	, , ,	1,-0-	2,010
and other accounts receivable	(8.230)	(19,948)	(1,659)
(Increase) decrease in inventories	1,762	(1,151)	83
(Increase) decrease in prepaid expenses	24	305	9,559
(Increase) decrease in accounts payable	63,814	(2,351)	3,739
(Increase) decrease in payroll taxes & use tax payable	-0-	-0-	-0-
(	V	•	•

<sup>&</sup>lt;sup>1</sup> Harlan Municipal Utilities Independent Auditors' Report Basic Financial Statements and Supplementary Information Schedule of Findings and

Questioned Costs, June 30, 2008, pp. 20-23

Harlan Municipal Utilities Independent Auditors' Report Basic Financial Statements and Supplementary Information Schedule of Findings and Questioned Costs, June 30, 2007, pp. 20-23

<sup>&</sup>lt;sup>3</sup> Harlan Municipal Utilities Independent Auditors' Report Basic Financial Statements and Supplementary Information Schedule of Findings and Questioned Costs, June 30, 2006, pp. 20-23

(Increase) decrease in sales & use tax payable (Increase) decrease in salaries payable (Increase) decrease in property tax payable (Increase) decrease in other payables Net cash provided by operating activities	6,992 3,311 -0- 1,285 332,836	102 (1,073) -0- <u>5,278</u> <u>260,214</u>	147 (117) -0- (1,666) 209,868
Reconciliation of cash and cash equivalents at year end to specific assets			
included on the Statement of Net Assets:			
Current assets:			
Cash and pooled investments	584,984	368,259	233,436
Restricted assets:			
Cash and pooled investments:			
Revenue bond retirement	24,783	18,599	18,201
Revenue bond debt service	123,722	31,723	31,722
Capital improvements	668,000	-0-	-0-
Designated contingency fund	123,000	109,343	103,644
Consumers' deposit fund	<u>-0-</u>	-0-	-0-
Cash and cash equivalents end of year	\$1,524,489	\$527,924	\$387,003

### IOWA COMMUNICATIONS NETWORK STATEMENT OF NET ASSETS JUNE 30, 2008; 2007; 2006

		2008*1	2007 <sup>2</sup>	$2006^{3}$
Assets				
Current assets:				
Cash and cash equivalents		\$10,306,467	\$10,994,993	\$9,529,245
Accounts receivable, net		4,976,703	371,142	1,548,396
Interest receivable		98,122	138,099	
Due from other state agencies			3,583,548	2,934,439
Inventory		1,080,900	1,113,132	1,012,839
Prepaid Expense		193,714	309,021	
Total current assets		16,655,906	16,509,935	15,024,919
Noncurrent assets:				
Capital assets-non depreciable				116,988
Capital assets-depreciable, net		28,631,705	34,239,944	40,053,280
Prepaid expense		305,356	406,623	772,900
Total noncurrent assets		28,937,061	<u>34,646,567</u>	40,943,168
Total assets		45,592,967	51,156,502	55,968,087
Liabilities				
Current liabilities:				*
Accounts payable		2,281,940	3,915,076	3,670,885
Due to other state agencies			106,003	78,686
Due to State Treasurer		250,000		
Deferred revenue		38,185	62,375	188,981
Compensated absences		621,907	506,873	590,038
Total current liabilities	,	3.192,032	4,590,327	4,528,590
Noncurrent liabilities:				
Due to State Treasurer		500,000		
Compensated absences		420,809	77,505	
Other Post-Employment Benefits		48,590		
Total noncurrent liabilties		969,399		
Total Liabilities		4,161,431	4,667,832	
Net Assets		*		
Invested in capital assets		28,631,705	34,239,944	40,170,268
Unrestricted		12,799,831	12,248,726	11,269,229
Total net assets		\$41,431,536	\$46,488,670	\$51,439,497

<sup>\*</sup>Unaudited

<sup>&</sup>lt;sup>1</sup> Iowa Communications Network Fiscal Year 2008 Annual Report, p. 22 <sup>2</sup> Iowa Communications Network Independent Auditor's Reports...June 30, 2007, p. 13 <sup>3</sup> Iowa Communications Network Independent Auditor's Reports...June 30, 2006, p. 13

### IOWA COMMUNICATIONS NETWORK SCHEDULE OF OPERATING REVENUES AND EXPENSES JUNE 30, 2008; 2007; 2006

•	2000, 2000, 2007, 2000	2008*1	2007 <sup>2</sup>	$2006^{3}$
Operating revenues:				
Sales, rents and services:				
Video services		\$3,967,225	\$4,696,204	\$5,518,043
Voice services		9,822,679	9,868,159	10,073,674
Data services		17,016,299	16,735,803	16,735,489
Equipment sales		13,570	45,096	28,221
Installation fees		1,466,822	1,483,429	1,518,868
Other revenues		176,560	124,443	110,520
Total operating revenues		32,463,155	32,953,134	33,984,815
Less: bad debt expense		(25,504)	(162,003)	(48,148)
Net operating revenues		32,437,651	32,791,131	33,936,667
Operating expenses:				
Direct expenses:				
Voice costs		3,940,583	3,757,390	4,522,494
Data costs		6,854,575	7,113,617	7,224,711
Video costs		439,418	559,780	962,380
Installation costs		522,123	938,788	616,851
Costs of goods sold		=	19,145	=
Total direct expenses		11,756,759	12,388,720	13,326,436
Depreciation expense		7,796,759	8,265,390	8,235,229
Other operating expenses:				
Network equipment		1,065,629	1,903,057	561,653
System maintenance		6,889,124	6,849,590	6,700,813
Outside plant costs		1,042,146	1,075,297	1,040,840
System utility costs		69,317	84,148	110,705
System repair costs		162,287	174,043	128,777
Other system costs		54,329	54,330	66,264
Network installation costs		307,150	748,328	864,601
Loss on disposal of capital assets and inventory		178,748	129,051	254,624
Total other operating expenses		9.768.730	11,071,844	9,728,277
General and administrative expenses:				
Personal		8,848,088	7,701,879	7,628,693
Travel		143,485	155,728	171,546
Administrative services		143,210	98,642	203,067
Rent		106,843	112,215	-
Professional fees		233,693	196,150	182,601
Other general and administrative		108,670	<u>258,127</u>	184,086
Total general and administrative expenses		9,583,989	8,522,741	8,369,993
Total operating expenses		38,906,177	40,194,695	39,659,935
Operating Loss		\$(6,468,526)	\$(7,403,564)	\$(5,723,268)

<sup>\*</sup>Unaudited

Iowa Communications Network Fiscal Year 2008 Annual Report, p. 20
 lowa Communications Network Independent Auditor's Report...June 30, 2007 p.22
 Iowa Communications Network Independent Auditor's Report...June 30, 2006 p. 22

### IOWA COMMUNICATIONS NETWORK STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS JUNE 30, 2008; 2007; 2006

	2008*1	20072	$2006^{3}$
Operating revenues:			
Sales, rents and services	\$32,437,651	\$32,791.131	\$33,936,667
Operating expenses:			
Direct expenses	11,756,699	12,388,720	13,326,436
Depreciation expense	7,796,759	8,265,390	8,235,229
Other operating expenses	9,768,730	11,017.844	9,728,277
General and administrative expenses	9,583,989	8,522,741	8,369,993
Total operating expenses	38,906,177	40,194,695	39,659,935
Operating loss	(6,468,526)	(7,403,564)	(5,723,268)
Nonoperating revenues:			
State appropriations	2,067,000	1,997,500	1,704,719
Investment income	344,392	455,237	
Total non-operating revenues	2,411,392	2,452,737	
Loss before other revenues			(4,018,549)
Other revenues:			
Capital contributions		*	124,573
Decrease in net assets	(4,057,134)	(4,950,827)	(3,893,976)
Net assets beginning of year, as restated	45,488,670	51,439,497	55,333,473
Net assets end of year	\$41,431,536	<u>\$46,488,670</u>	\$51,439,497

<sup>\*</sup>Unaudited

I owa Communications Network Fiscal Year 2008 Annual Report, p. 23
 Iowa Communications Network Independent Auditor's Report...June 30, 2007 p. 14
 Iowa Communications Network Independent Auditor's Report...June 30, 2006 p. 14

# IOWA COMMUNICATIONS NETWORK STATEMENT OF CASH FLOWS JUNE 30, 2008; 2007; 2006

	2008*1	2007 <sup>2</sup>	2006 <sup>3</sup>
Cash flows from operating activities:		205 020 022	
Cash received from customers	\$31,391,448	\$33,192,669	\$35,300,233
Cash paid for goods and services	(23,572,915)	(23,869,904)	(25,123,414)
Cash paid for salaries and benefits	(8,341,160)	(7,707,538)	(7,574,459)
Net cash provided by (used by) operating activities	(522,627)	1,615,227	2,602,360
Cash flows from non-capital financing activities:			2
State appropriations			1,704,719
Cash flows from capital and related financing activities:			
Acquisition and construction of capital assets	(2,367,269)	(2,464,117)	(2,769,151)
Capital contributions			124,573
Payment to State Treasurer	(250,000)	-	-
State appropriations	2,067,000	1,997,500	Ξ
Net cash used by capital and related financing activities	(550,269)	(466,617)	(2,644,578)
Cash flows from investing activities		v	
Interest received on investments	384,370	317,138	Ξ
Net increase (decrease) in cash and cash equivalents	(688,526)	1,465,748	1,662,501
Cash and cash equivalents beginning of year	10,994,993	9,529,245	7,866,744
Cash and cash equivalents end of year	\$10,306,467	\$10,994,993	\$9,529,245
Reconciliation of operating loss to net cash provided by operating activities:			
Operating loss	(6,468,526)	\$(7,403,564)	\$(5,723,268)
Adjustments to reconcile operating loss to net cash used by operating	10,400,520)	<u>\$(7,703,304)</u>	Φ(3,723,200)
activities:			
Depreciation expense	7,796,759	8,265,390	8,235,229
Loss on disposal of capital assets and inventory	178,748	129,051	254,624
(Increase) Decrease in accounts receivable	(4,605,561)	1,177,254	1,202,268
(Increase)Decrease in due from other state agencies	3,583,548	(649,109)	296,995
(Increase)Decrease in inventory	32,232	(100,293)	(537,600)
(Increase) Decrease in prepaid expenses	216,574	57,256	(188,967)
(Decrease) in deferred revenue	(24,190)	(126,606)	(135,697)
(Decrease) Increase in accounts payable	(1,633,136)	244,191	762,639
(Decrease) in due to other state agencies	(106,003)	27,317	(1,618,097)
Increase in compensated absences	506,928	(5,660)	54,234
Total adjustments	5,945,899	9,018,791	8,325,628
Net cash used by operating activities	\$(522,627)	\$1,615,227	\$2,602,360

<sup>\*</sup>Unaudited

Iowa Communications Network Fiscal Year 2008 Annual Report, p. 21
 Iowa Communications Network Independent Auditor's Report...June 30, 2007 p. 15
 Iowa Communications Network Independent Auditor's Report...June 30, 2006, p. 15

# GLASGOW ELECTRIC PLANT BOARD (EPB) SCHEDULE OF OPERATING REVENUE AND EXPENSE-CATV DIVISION YEARS ENDED, 2008, 2007, 2006

	20081	2007 <sup>2</sup>	20063
OPERATING REVENUE	4050 450	******	
Basic service	\$850,658	\$846,214	
Classic service	1,278,021	1,192,446	
Digital service	139,062	99,382	
High definition cable	59,536	38,106	
Premium service	219,889	222,801	
Pay per view	23,954	30,694	
Equipment rental	272,494	203,356	
Commercial insert	319,920	336,606	
Miscellaneous time charge	34,493	33,823	
Fiber circuit rental	-	57,983	
Local origination income	39,991	33,214	
Miscellaneous service revenue	63,326	85,930	
Wire maintenance plan	1,440	812	
Commission	14,604	18,608	
Total operating revenue	3,317,388	3,199,975	,
OPERATING EXPENSES			
Cost of sales and services			
Programming	1,752,544	1,632,374	
Signal delivery expense	<u>38,535</u>	23,071	
Total cost of sales and services	1,791,079	1,655,445	
OPERATIONS EXPENSE			
Customer records and collections	29,376	24,833	
Selling expense	58,129	45,479	
Customer information and services	29,996	25,327	
Customer information	3,135	5,335	
Customer incentives	11,542	10,668	
Supervision and engineering	65,299	103,809	
Customer installation	120,939	95,838	
Uncollectible accounts	115,791	30,154	
Employee benefits	110,343	113,635	
Outside services	7,774	4,558	
Administrative and general salaries	48,896	46,258	
Office supplies and expenses	54,410	51,596	
Taxes	54,596	54,891	
Rent	182,196	182,196	
Local origination expense	42,731	47,073	
Property insurance	12,000	11,765	
General and administration	690	184	
Miscellaneous operating expenses	78,692	86,083	
		10,049	
Injuries and damages Total operations expense	<u>10,461</u> <u>1,036,996</u>	949,731	
rotal operations expense	1,050,770	242,731	
Maintenance expense	2,482	7,296	
Depreciation	<u>273,082</u>	<u>265,407</u>	
OTHER REVENUE AND (EXPENSES)	15.001	27.505	
Interest income	17,031	26,787	
Miscellaneous income	7,775	-	
Amortization or debt expense	(8,428)	(18,782)	
Interest on long-term debt	(195,811)	(197,969)	
Total other revenue and (expenses)	(179,433)	(197,969)	
Net Income	<u>\$34,316</u>	\$124,127	

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### **MASSACHUSETTS:**

# BRAINTREE ELECTRIC LIGHT DEPARTMENT-BROADBAND DIVISION STATEMENT OF NET ASSETS AND LIABILITIES FOR YEAR ENDED DECEMBER 31, 2008; 2007; 2006

	2008 <sup>1</sup>	20072	2006 <sup>3</sup>
ASSETS			
Current Assets:			
Funds on Deposit with Town Treasurer			
Operating Fund	\$416,837	\$95,017	\$341,280
Customer accounts receivable, net	159,687	142,629	160,936
Accounts receivable-related party	0	0	
Other receivables	0	0	0
Materials and supplies	25,000	54,354	14,195
Unbilled Revenue	0	17,772	0
Prepaid Working Capital	0	0	58,062
Prepaid expenses	117,808	171.123	105,543
Total Current Assets	719,332	480,895	680,016
Noncurrent Assets			
Funds on deposit with Town Treasurer			
Depreciation fund	6,324	6,193	5,708
Rate Stabilization fund	0	0	0
Construction fund	0	0	
Customer deposits	0	0	0
Investment in Energy New England	0	0	0
Investment in Hydro-Quebec Phase II	0	0	0 .
Other Investments	0	0	0
Investment in Affiliate Company	(936,759)	(895,092)	(847,069)
Plant assets, net	3,260,027	3,671,464	3,912,364
Total Noncurrent assets	3,048,924	2,782,565	3,071,003
Total Assets	\$3,768,256	\$3,263,460	\$3,751,019
LIABILITIES	\$3,700,230	\$3,203,400	95,751,017
Current Liabilities:			
			636,744
Total Capitalization	\$201 502	£221 522	
Accounts Payable	\$381,503	\$331,523	451,541
Accrued Accounts Payable	10.004	2.422	(28,666)
Accounts Payable-related party	18,094	2,432	22.106
Accrued compensated absences	17,257	15.563	22,186
Other Accrued expenses	7,816	12,486	19,214
Short-term Debt Expected to be Refinanced:			
Bond Anticipation Note	0	500.000	500.000
Bond Payable	500,000	500,000	500,000
Deferred Revenue	0	0	
Total Current Liabilities	924,670	862,004	1,601,019
Noncurrent Liabilities:			
Note Payable, Net of current portion	0	1,650,000	
		0	2 150 000
Bonds payable, net of current portion	1,150,000 0		2,150,000
Rate Stabilization Reserve		. 0	0
Net OPEB Obligation	226,888	•	
Customer Deposits	0	0	0
Deferred Revenue	0	0	0
Total Noncurrent Liabilities	1,376,888	1,650,000	2,150.000
Total Liabilities	2,301,558	2,512,004	3,751,019
Net Assets:			
Invested in Capital Assets, Net of Related Debt	1,610,027	2,021,464	
Unrestricted	(862,660)	(1,270,008)	
Total Net Assets	747,367	751,456	
Total Liabilities and Net Assets	\$3,048,925	\$3,263,460	
Total Elautities and Net Assets	\$3,040,723	\$5,205,400	

<sup>&</sup>lt;sup>1</sup> Braintree Electric Light Department 2008 Annual Report, p.14 <sup>2</sup> Braintree Electric Light Department 2007 Annual Report, p.12 <sup>3</sup> Braintree Electric Light Department 2006 Annual Report, p. 12

# BRAINTREE ELECTRIC LIGHT DEPARTMENT-BROADBAND DIVISION STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS FOR YEAR ENDED DECEMBER 31, 2008; 2007; 2006

	20081	2007 <sup>2</sup>	2006 <sup>3</sup>
OPERATING REVENUES:			
Sales to Ultimate Customers	\$5, 957,367	\$6,364,239	\$6,097,263
Other Operating Revenues	494,538	153,597	0
Total Operating Revenues	<u>\$6,451,905</u>	\$6,517,836	6,097,263
OPERATING EXPENSES:			
Purchase Power	0	0	0
Fuel for Generators	0	0	0
Signal Fees	2,152,606	2,402,808	2,458,260
Maintenance	634,809	556,028	103,150
Distribution	1,200,029	962,498	1,119,672
General & Administration	1,634,960	1,793,484	1,520,312
Depreciation Expense	620,353	592,120	552,404
Total Operating Expenses	6,242,757	6,306,938	5,753,798
Operating Income:	209,148	210,898	343,465
NONOPERATING REVENUES (EXPENSES):			
Investment Loss-ENE	0	0	0
Interest and Dividend Income	131	485	570
Interest Expense	(99,924)	(103,667)	(110,433)
Total Nonoperating Revenues (Expenses)	(99,793)	(103,182)	(114,557)
Income Before Contributions and Transfers	109,355	107,716	228,908
NET ASSETS-January 1	638,012	643,740	
Transfers Out-Payment in Lieu of Taxes	<u>0</u>	$\underline{0}$	0
NET ASSETS-December 31	<u>\$747,367</u>	\$751,456	

<sup>&</sup>lt;sup>1</sup> Braintree Electric Light Department 2008 Annual Report, p.15
<sup>2</sup> Braintree Electric Light Department 2007 Annual Report, p.13
<sup>3</sup> Braintree Electric Light Department 2006 Annual Report,

# CITY OF NEGAUNEE, MICHIGAN--CABLE UTILITY FUND STATEMENT OF NET ASSETS YEARS ENDED DECEMBER 31, 2008; 2007; 2006

	20081	2007 <sup>2</sup>	2006 <sup>3</sup>
ASSETS			
Current Assets:			
Cash and cash equivalents		\$69,870	\$143,857
Restricted assets-cash		50,000	50,000
Accounts receivable		40,902	36,469
Allowance for uncollectible accounts		(1,300)	(1,300)
Total Current Assets		159,472	229,026
Non-current Assets:			
Property, plant and equipment		596,669	556,682
Accumulated depreciation		(522,765)	(513,120)
Total Non-Current Assets		73,904	43,562
Total Assets		233,376	272,588
LIABILITIES			
Current Liabilities:			
Accounts payable		22,053	25,703
Accrued salaries		1,812	1,473
Accrued sick and vacation leave	*	1,309	1,051
Current portion of notes payable		=	Ξ
Total Current Liabilities		25,174	28,227
Non-Current Liabilities:			
Long term portion of notes payable		27,987	=
Total Non-Current Liabilities		27,987	
Total Liabilities		53,161	28,227
NET ASSETS			
Invested in capital assets net of related debt		45,917	43,562
Net Assets:			
Unrestricted		134,298	200,799
Total Net Assets		\$180,215	\$244,361

 <sup>&</sup>lt;sup>2</sup> City of Negaunee, Michigan Financial Statements For Year Ended December 31, 2007, p.75
 <sup>3</sup> City of Negaunee, Michigan Financial Statements For Year Ended December 31, 2007, p.75

### CITY OF NEGAUNEE, MICHIGAN—CABLE UTILITY FUND SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS-BUDGET AND ACTUAL **FOR THE YEAR ENDED DECEMBER 31, 2008; 2007; 2006**

	20081	2007 <sup>2</sup>	$2006^{3}$
OPERATING REVENUES:			
Cable TV subscriptions		\$384,226	\$380,890
Home Box office		16,824	20,255
Cable TV installation fee		3,493	3,987
Miscellaneous		<u>6,883</u>	22,272
Total Operating Revenues		411,426	427,404
OPERATING EXPENSES:			
Transmission and distribution		100,901	83,364
Provision for depreciation		9,646	9,193
Customer accounting and collection		36,791	38,467
Administrative and general		84,367	62,405
Services purchased		252,024	241,906
Total Operating Expenses		483,729	435,335
Operating Income (Loss)		(72,303)	(7.931)
NONOPERATING REVENUES (EXPENSES):			
Interest Income		6,868	6,369
Penalties on delinquent accounts		1,289	Ξ
Total Nonoperating Revenues		<u>8,157</u>	<u>6,369</u>
Change in Net Assets		(64,146)	(1,562)
Net assets beginning of year Net Assets, end of year		244,361 \$180,215	245,923 \$244,361

 <sup>&</sup>lt;sup>2</sup> City of Negaunee, Michigan Financial Statements For Year Ended December 31, 2007, p.76
 <sup>3</sup> City of Negaunee, Michigan Financial Statements For Year Ended December 31, 2007, p.76

# CITY OF NEGAUNEE, MICHIGAN—CABLE UTILITY FUND STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2008; 2007; 2006

	20081	2007 <sup>2</sup>	2006 <sup>3</sup>
CASH FLOWS FROM OPERATING ACTIVITIES:	2000	2007	2000
Net cash received from fees and charges for services		\$400,110	\$403,115
Other operating revenues		6,883	22,272
Cash payments to employees for services		(79,134)	(83,123)
Cash payments for payroll taxes		(6,052)	(5,159)
Cash payments to suppliers for goods and services		(363,963)	(333,220)
Net cash provided (used) by operating activities		(42,156)	3,885
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:			
Payments (to) from other funds		-	<u>-</u> .
Increase in due to other funds		-	_
Net cash provided (used) by noncapital financing activities			-
,			-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Acquisition and construction of capital assets		(39,988)	-
Principal payments on long-term debt		-	-
Interest paid on long-term debt		-	-
Penalties on delinquent accounts		<u>1,289</u>	. =
Net cash provided (used) by capital and related financing activities		(38,699)	Ξ
CASH FLOWS FROM INVESTING ACTIVITIES:			
Investment Income		6,868	6,369
Net cash provided (used) by investing activities		6,868	6,369
The cash provided (asset) by hirosing activities		0,000	0,505
Net Increase (decrease) in cash and cash equivalents		(73,987)	10,254
Cash and cash equivalents, beginning of year		193,857	183,603
Cash and cash equivalents, end of year		\$119,870	\$193,857
Reconciliation of Statement of Net Assets:			
Cash and cash equivalents		\$69,870	\$143,857
Restricted assets-cash		50,000	50,000
Total cash and cash equivalents per statement of net assets		\$119,870	\$193,857
Reconciliation of Operating Income to Net Cash provided (used) by			
operating activities: Operating income (loss)	*	\$(72.202)	\$(7.021)
Adjustments to reconcile operating income to net cash provided by		\$(72,303)	\$(7,931)
operating activities:			
Depreciation		9,646	9,193
Change in assets and liabilities:		9,040	9,193
(Increase) decrease in accounts receivable, net		(4,433)	(2,017)
Increase (decrease) in accounts payable		(3,650)	4,403
Increase (decrease) in payroll liabilities		597	237
Increase (decrease) in notes payable		27,987	251
Net Adjustments		30,147	11,816
· · · · · · · · · · · · · · · · · · ·		555111	11,010
Net cash provided (used) by operating activities		\$(42,156)	<u>\$3,885</u>

 <sup>&</sup>lt;sup>2</sup> City of Negaunee, Michigan Financial Statements For Year Ended December 31, 2007, p.77
 <sup>3</sup> City of Negaunee, Michigan Financial Statements For Year Ended December 31, 2007, p.77

### **NORTH CAROLINA:**

# CITY OF MORGANTON-CoMPAS Cable STATEMENT OF NET ASSETS YEAR ENDED JUNE 30, 2008; 2007; 2006

	2008 <sup>1</sup>	2007	2006
ASSETS			
Current Assets:			
Cash and cash equivalents			
Investments			
Accounts receivable (net)	296,413		
Interest receivable			
Inventories	•		
Due from other funds			
Restricted cash	= = -		
Total current assets	<u>296, 413</u>	*	
Noncurrent Assets:			
Notes receivable			
Capital assets (net)	6,458,795		
Total noncurrent assets	<u>6,458,795</u>		
Total Assets	6,755,208		
LIABILITIES			
Current Liabilities:			
Accounts payable and accrued liabilties	168,703		
Due to other funds	2,932,388		
Customer deposits	11,200		
Bonds payable-current maturities			
Installment purchase-current maturities	1,046,428		
Matured bonds payable	Ξ		
Total current liabilities	4,158,719		
Noncurrent liabilities:			
Accrued vacation pay	15,342		
Bonds payable-noncurrent			
Installment purchase-noncurrent maturities	1,569,643		
Total noncurrent liabilities	1,584,985		
Total Liabilities	<u>5,743,704</u>		
Net Assets			
Invested in capital assets, net of related debt	3,842,724		
Unrestricted	(2,831,220)		
Total Net Assets	\$1,011,504		

<sup>&</sup>lt;sup>1</sup> City of Morganton Comprehensive Annual Financial Report Year Ended June 30, 2008, p. 27

### CITY OF MORGANTON-CoMPAS Cable STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS YEAR ENDED JUNE 30, 2008; 2007; 2006

ODER ATIMO DEVENTES	2008 <sup>t</sup>	2007	2006
OPERATING REVENUES: Charges for services	\$2.406.402		
Charges for services	\$3,496,493		
OPERATING EXPENSES:			
Water treatment and maintenance			
Wastewater treatment and maintenance			
Operations and construction			
Operations and maintenance	2,878,104		
Community House operations			*
MIS, Garage and Warehouse operations			
Depreciation	1,054,493		
Total	3,932,597		
OPERATING INCOME (LOSS)	(436,104)		
NONORED ATING DEVENIUE (EVENIUE).			
NONOPERATING REVENUES (EXPENSES): Interest on investments			
Private contributions			
Interest expense	(83,179)		
Sale of materials	(65,179)		
Interest on bonds			
Amortization of deferred charge on refundings			
Miscellaneous	157,124		
Total	73,945		
INCOME (LOSS) BEFÖRE TRANSFERS	(362,159)		
Transfers			
IN	150,000		
OUT			
Total	150,000		
Change in Net assets	(212,159)		
Total Net Assets-beginning	1,223,663		
Total Net Assets-ending	\$1,011,504		

<sup>&</sup>lt;sup>1</sup> City of Morganton Comprehensive Annual Financial Report Year Ended June 30, 2008, p. 28

# CITY OF MORGANTON-CoMPAS Cable STATEMENT OF CASH FLOWS YEAR ENDED JUNE 30, 2008; 2007; 2006

	20081	2007	2006
CASH FLOWS FROM OPERATING ACTIVITIES:			
Receipts from customers	\$3,496,493		
Payment to suppliers	(2,431,635)		
Payments to employees	(420,577)		
Net cash provided (used) by operating activities	<u>644,281</u>		
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:			
Transfers-in	150,000		
Transfers (out)	100,000		
Interfund borrowing	178,203		
Noncapital contributions received (used)	157,124		
Net cash provided (used) by noncapital financing activities	485,327		
,			
CASH FLOWS FROM CAPITAL AND RELATED FINANCING			
ACTIVITIES:			
Acquisition and construction of capital assets			
Principal paid on capital debt	(1,046,429)		
Interest paid on capital debt	(83,179)		
Net cash provided (used) by capital and related financing activities	(1,129,608)		
CASH FLOWS FROM INVESTING ACTIVITIES:			
Proceeds from sales and maturities of investments			
Purchase of investments			
Interest on investments			
Net cash provided (used) by investing activities			
the same provided (acceptance) and acceptance and a	×		
Net Increase (Decrease) in cash and cash equivalents	Nil		
Cash and cash equivalents at beginning of year	Nil		
Cash and cash equivalents at end of year	Nil		
DEGOVORY ATTOM OF ODER ATTIMO BYCOME TO MET GARM			
RECONCILIATION OF OPERATING INCOME TO NET CASH			
PROVIDED (USED) BY OPERATING ACTIVITIES:	0(42( 104)		
Operating Income (loss)	<u>\$(436,104)</u>		
Adjustments to reconcile operating income (loss) to net cash provided			
(used) by operating activities:  Depreciation	1,054,493		
Changes in assets and liabilities:	1,034,493		A
(Increase) Decrease in accounts receivable	35,302		
(Increase) Decrease in inventories	55,502		
Increase (Decrease) in accounts payable and accrued liabilities	(8,587)		
Increase (Decrease) in customer deposits	(600)		
Increase (Decrease) in accrued vacation pay	(223)		
Net cash provided (used) by operating activities	\$644,281		
1.01 bush provided (used) of operating detivities	WV - 15201		

# NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:

Decrease in fair value of investments

Amortization of deferred charges on refunding

Total noncash investing, capital and financing activities

<sup>&</sup>lt;sup>1</sup> City of Morganton Comprehensive Annual Financial Report Year Ended June 30, 2008, pp. 29-30

### CITY OF LEBANON, OHIO—TELECOMMUNICATIONS SYSTEM STATEMENT OF FUND NET ASSETS FOR YEAR ENDED DECEMBER 31, 2008; 2007; 2006

	20081	2007 <sup>2</sup>	2006 <sup>3</sup>
ASSETS			
Current Assets:			
Equity Pooled Cash and Cash Equivalents		\$226,806	\$707,655
Materials and Supplies Inventory		115,624	227,193
Accounts Receivable, net		4,000,000	648,362
Interfund Receivable		0	0
Intergovernmental Receivable		0	0
Prepaid Items		210	10,037
Special Assessments Receivable		0	0
Restricted Assets			
Cash and cash equivalents with Fiscal Agents		<u>0</u>	<u>0</u>
Total Current Assets		4,342,640	1,593,247
Noncurrent Assets:			
Restricted Assets:			
Equity in Pooled Cash and Cash Equivalents		0	0
Cash and Cash Equivalents with Fiscal Agents		0	0
Deferred Charges		0	0
Advances to Other Funds		0	0
Nondepreciable Capital Assets		0	0
Depreciable Capital Assets, Net		<u>5,762</u>	5,171,764
Total Noncurrent Assets		<u>5,762</u> <u>5,762</u>	5,171,764
Total Assets		4,348,402	6,765,011
Total Assets		4,346,402	0,705,011
LIABILITIES:			
Current Liabilities:			
Accounts Payable		594	237,807
Accrued Wages		2,155	15,840
Contracts Payable		-	30,725
Intergovernmental Payable		3,251	24,795
Accrued Interest Payable		29,458	32,545
Retainage Payable		0	0
Interfund Payable		0	4,558,758
Claims Payable	,	0	0
Capital Leases Payable		4 "	52,390
Notes Payable		1,750,000	1,750,000
Compensated Absences Payable		2,659	6,486
Mortgage Revenue Bonds Payable		<u>0</u>	<u>0</u>
Total Current Liabilities		1,788,117	6,709,346
F			
Long-term liabilities: Refundable Deposits		0	0
Advances from other Funds		0	0
		3,546,158	3,546,158
Compensated Absences Payable	8 2	2,206	8,231
Mortgage Revenue Bonds Payable		0	0
Capital Leases Payable Total Long-term liabilities		3,548,364	150,381
Total Liabilities			3,704,770
Total Liabilities		5,336,481	10,414,116
NET ASSETS:			
Invested in Capital Assets, Net of Related Debt (Deficit)		(1,744,238)	3,218,993
Restricted for:		(-1,-1,-00)	-,,-,-
Revenue Bonds			
Replacement and Improvement		0	0
Revenue Bonds		•	•
Current Debt Service		0	0
Unrestricted (Deficit)		756,159	(6,868,098)
Total Net Assets (Deficit)		\$(988,079)	(\$3,649,105)
		41212.11	13535

<sup>&</sup>lt;sup>2</sup>City of Lebanon, Ohio Comprehensive Annual Financial Report For the Year Ended December 31, 2007, p.26 <sup>3</sup> City of Lebanon, Ohio Comprehensive Annual Financial Report For the Year Ended December 31, 2006, p.28

#### CITY OF LEBANON, OHIO—TELECOMMUNICATIONS SYSTEM STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS FOR YEAR ENDED DECEMBER 31, 2008; 2007; 2006

ORED ATTRIC DEVENIUE.	20081	2007 <sup>2</sup>	2006 <sup>3</sup>
OPERATING REVENUES: Charges for Services Other		\$169,831 <u>0</u>	\$5,940,724 144,323
Total Operating Revenues		169,831	6,085,047
OPERATING EXPENSES: Personal Services Contractual Services Purchased Power Supplies and Materials Claims Depreciation Other		68,776 25,015 0 6,441 0 443 <u>0</u>	878,674 3,573,346 0 0 0 1,043,124 24,682
Total Operating Expenses		100,675	5,519,826
Operating Income (loss)		<u>69,156</u>	565,221
NON-OPERATING REVENUES (EXPENSES): Interest Other Non-Operating Revenues Gain on Sale of Capital Assets Loss on Sale of Capital Assets Interest and Fiscal Charges		0 139 - 0 (109,982)	49,338 63,228 0 0 (314,536)
Total Non-Operating Revenues (Expenses)		(109,843)	(201,970)
Income (Loss) Before Contributions and Transfers		(40,687)	363,251
Capital Contributions Transfers In Transfers Out		0 0 <u>0</u>	0 0 (691,568)
Income (loss) from Continuing Operations		(40,687)	
DISCONTINUED OPERATIONS: Loss from Discontinued Segments of Telecommunications Operations Gain on Disposal of Segments of Telecommunications Operations		(328,948) 2,742,921	×
Change in Net Assets		2,373,286	(328,317)
Net Assets (Deficit) at Beginning of Year		(3,361,365)	(3,320,788)
Net Assets (Deficit) at End of Year		<u>\$(988,079)</u>	\$(3,649,105)

<sup>3</sup> City of Lebanon, Ohio Comprehensive Annual Financial Report For the Year Ended December 31, 2006, pp.30-31

<sup>&</sup>lt;sup>2</sup> City of Lebanon, Ohio Comprehensive Annual Financial Report For the Year Ended December 31, 2007, pp.28-29

### CITY OF LEBANON, OHIO—TELECOMMUNICATIONS SYSTEM STATEMENT OF CASH FLOWS FOR YEAR ENDED DECEMBER 31, 2008; 2007; 2006

	2008 <sup>1</sup>	2007 <sup>2</sup>	2006 <sup>3</sup>
Increase (Decrease) in Cash and Cash Equivalents:			
Cash Flows from Operating Activities:			
Cash Received from Customers		\$1,093,215	\$5,939,255
Cash Payments for Employee Services and Benefits		(286,667)	(877,177)
Cash Payments to Suppliers for Goods and Services		(1,163,239)	(3,692,551)
Cash Payments for Employee Medical, Dental, and Life Insurance		0	0
Cash payments for Interfund Services Provided		0	0
Other Operating Revenues		86,820	144,323
Other Non-Operating Revenues		10,840	63,228
Utility Deposits Received		0	0
Utility Deposits Returned		0	0
Net Cash Provided by (used for) Operating Activities		(259,031)	1,577,078
Cash flows from noncapital Financing Activities			
Repayment of Advances from Another Fund		(4,558,561)	(107,925)
Transfers In		601,000	0
Transfers Out		(135,280)	(691,568)
Net Cash Provided by (used for) Noncapital Financing Activities		(4,092,841)	(799,493)
Cash Flows from Capital and Related Financing Activities:			
Cash received from Special Assessments		0	0
Proceeds from the Sale of Discontinued Segments of Telecommunications Operations		4,620,000	
Proceeds from Sale of Capital Assets		0	0
Principal Paid on Capital Leases		(617,607)	(50,340)
Interest Paid on Capital Leases		(4,375)	(9,208)
Acquisition of Capital Assets		0	(807.012)
Proceeds from sale of Notes		1,750,000	1,750,000
Principal paid on Notes		(1,750,000)	(1,750,000)
Interest Paid on Notes		(113,434)	(81,576)
Premium on Notes Issued		365	
Proceeds from Sale of Refunding Bonds			0
Premium on Refunding Bonds Issued			0
Principal paid on Mortgage Revenue Bonds		0	(205,000)
Interest and Fiscal Charges Paid on Mortgage Revenue Bonds		0	(231,934)
Payment to Refunded Bond Escrow Agent			0
Bond issuance costs on Mortgage Revenue Bonds			. <u>0</u>
Net Cash Used for Capital and related Financing Activities		3,884,949	(1,385,070)
Cash Flows from Investing Activities:			
Interest		<u>0</u>	49,338
Net Cash Provided by Investing Activities		<u>0</u>	49,338
Net Increase (Decrease) in Cash and Cash Equivalents		(466,923)	(558,147)
Cash and cash equivalents Beginning of Year		693,729	1,265,802
Cash and cash equivalents End of Year		<u>\$226,806</u>	<u>\$707,655</u>
Reconciliation of Operating Income (loss) to Net Cash Provided by (used for)			
Operating Activities:			
Operating Income (Loss)		\$(731,838)	\$565,221
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by			
Operating Activities:	*	215 521	1.042.124
Depreciation		215,521	1,043,124
Other Non-Operating Revenues		10,840	63,228
Changes in Assets and Liabilities:		167.014	(1.420)
(Increase) Decrease in Accounts Receivable		157,214	(1,469)
(Increase) Decrease in Interfund Receivable		0	0

<sup>&</sup>lt;sup>2</sup> City of Lebanon, Ohio Comprehensive Annual Financial Report For the Year Ended December 31, 2006, pp.30-33 <sup>3</sup> City of Lebanon, Ohio Comprehensive Annual Financial Report For the Year Ended December 31, 2006, pp.32-35

Decrease in Intergovernmental Receivable	0	0
(Increase) Decrease in Materials and Supplies Inventory	22,482	(22,483)
(Increase) Decrease in prepaid items	(210)	6,324
Increase (Decrease) in Accounts Payable	142,963	(109,035)
Increase (Decrease) in Claims Payable	0	0
Increase (Decrease) in Contracts Payable	(30,725)	30,725
Increase (Decrease) in Contracts Payable Retainage	0	0
Increase (Decrease) in Accrued Wages Payable	(13,685)	(599)
Increase (Decrease) in Interfund Payable	(197)	(54)
Increase (Decrease) in Intergovernmental Payable	(21,544)	1,795
Increase in Liabilities Payable from Restricted Assets	0	
Increase in Refundable Deposits payable		0
Increase (Decrease) in Compensated Absences Payable	(9,852)	<u>301</u>
Net Cash Provided by (Used for) Operating Activities	\$(259,031)	\$1,577,078

### **OREGON-ASHLAND FIBER NETWORK:**

### **Ashland Fiber Network** STATEMENT OF NET ASSETS FOR THE YEARS ENDED 2008; 2007; 2006

	20081	<b>2007</b> <sup>2</sup>	2006 <sup>3</sup>
ASSETS		2000	
Current Assets			
Cash and Investments	\$672,745	\$838,962	\$367,801
Interest and Accounts Receivable, (NET)	253,311	188,790	294,720
Due from Other Funds			-
Due from Other Governments			-
Inventories			590
Deferred Charges	-	-	256,202
Total Current Assets	926,056	1,027,752	919,313
Capital Assets	9,213,359	9,088,275	9,082,525
Accumulated Depreciation	(3,300,140)	(2,472,833)	(1,869,537)
Capital Assets, Net	5,913,219	6,615,442	7,212,988
Other Assets			
Deferred Costs (net of amortization)	1,058,455	1,168,424	1,278,393
Total noncurrent assets	6,971,674	7,783,866	8,491,381
TOTAL ASSETS	7,897,730	8,811,618	9,410,694
LIABILITIES AND NET ASSETS			
Current Liabilities			
Accounts Payable	30,119	35,831	81,554
Accrued salaries, vacations and payroll taxes	54,281	52,341	62,872
Accrued Interest Payable		-	396,208
Other Liabilities			-
Notes/bonds payable, current portion	0.4.400		-
Total Current Liabilities	<u>84,400</u>	88,172	540,634
Long-term Liabilities			
Notes Payable			-
Revenue Bonds Payable			-
General Obligation Bonds Payable, Net			15,500,000
Total Long-term Liabilities	2 400	00.150	15,500,000
TOTAL LIABILITIES	84,400	88,172	16,040,634
NET ASSETS			
Invested in Capital Assets, Net of Related Debt	5,913,219	6,615,442	(8,287,012)
Restricted for System Development			-
Restricted for Debt Service	1,000,111	2.100.004	1 (57 075
Unrestricted	1,900,111	2,108,004	1,657,072
TOTAL NET ASSETS	7,813,330	8,723,446	(6,629,940)
Total Liabilities and Net Assets	\$7,897,730	\$8,811,618	\$9,410,694

<sup>&</sup>lt;sup>1</sup>City of Ashland, Oregon Comprehensive Annual Financial Report Year Ended June 30, 2008, p. 26 <sup>2</sup> City of Ashland, Oregon Comprehensive Annual Financial Report Year Ended June 30, 2007, p. 26 <sup>3</sup> City of Ashland, Oregon Comprehensive Annual Financial Report Year Ended June 30, 2006, p. 26

# Ashland Fiber Network STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS FOR THE YEARS ENDED JUNE 30, 2008; 2007; 2006

	20081	$2007^{2}$	$2006^{3}$
OPERATING REVENUES Charges for Services, Net Miscellaneous	\$1,709,705 69,788	\$2,029,467 53,951	\$2,703,981 34,654
TOTAL OPERATING REVENUES	1,779,493	2,083,418	2,738,635
OPERATING EXPENSES Costs of sales and services Depreciation and Amortization TOTAL OPERATING EXPENSES	1,781,834 937,276 2,719,110	1,964,142 713,265 2,677,407	2,499,175 783,148 3,282,323
Operating Income (Loss)	(939,617)	(593,989)	(543,688)
NONOPERATING REVENUES (EXPENSES)  Taxes Intergovernmental Interest Income Tax Equivalents Gain (loss) on disposal of assets Capital Asset Transfer Interest Expense TOTAL NONOPERATING REVENUES (EXPENSES)	250 29,251 - 29,501	25,569 25,598 15,896,208 15,947,375	92,685 6,423 (90,037) (827,753) (818,682)
TRANSFERS IN (OUT)			500,000
Change in Net Assets	(910,116)	15,353,386	(862,370)
NET ASSETS (DEFICITS), JULY 1, 2007;2006;2005	8,723,446	(6,629,940)	(5,767,570)
NET ASSETS, JUNE 30, 2008;2007;2006	\$7,813,330	\$8,723,446	\$(6,629,940)

<sup>&</sup>lt;sup>1</sup> City of Ashland Comprehensive Annual Financial Report For Year Ended Jun 30, 2008, p.27

<sup>&</sup>lt;sup>2</sup> City of Ashland Comprehensive Annual Financial Report For Year Ended Jun 30, 2007, p.27

<sup>&</sup>lt;sup>3</sup> City of Ashland Comprehensive Annual Financial Report For Year Ended Jun 30, 2006, p.27

# **Ashland Fiber Network** STATEMENT OF CASH FLOWS FOR THE YEARS ENDED JUNE 30, 2008; 2007; 2006

	20081	20072	$2006^{3}$
CASH FLOWS FROM OPERATING ACTIVITIES	£2 (£2 240	£2 100 240	ea 00/ 55/
Receipts from Customers and Users Payments to Suppliers	\$2,652,248	\$2,189,348	\$2,806,556
Payments to Suppliers Payments to Employees	(1,987,117) (625,796)	(1,105,791) (657,813)	(1,870,485) (636,804)
1 ayments to Employees	(023,790)	(057,813)	(030,804)
Net cash from operating activities	39,335	425,744	297,267
CASH FLOWS FROM NONCAPITAL			
FINANCING ACTIVITIES			
Proceeds from (payment of) interfund and other loans Transfers			500,000
Taxes Collected	<u>250</u>	25,569	500,000 <u>92,685</u>
Net Cash from noncapital financing activities	250 250	25,569 25,569	<u>592,685</u>
Net cash non-noncapital mancing activities	250	23,307	392,003
CASH FLOWS FROM CAPITAL AND			
RELATED FINANCING ACTIVITIES:			
Acquisition and construction of capital assets	(235,053)	(5,750)	
Proceeds from issuance of debt			
Proceeds from intergovernmental income			
Principal paid on bonds, contracts and notes Interest Paid on debt			(1.212.202)
Tax equivalents	-	-	(1,212,392)
Net cash from capital and related financing activities	(235,053)	(5,750)	(90,037) (1,302,429)
Net easil from capital and related infancing activities	(233,033)	(3,730)	(1,302,429)
Interest from investments and Other income	29,251	25,598	6,423
Net increase (decrease) in cash and investments	(166,217)	471,161	(406,054)
CASH AND CASH EQUIVALENTS,			
BEGINNING OF YEAR 2007; 2006; 2005	838,962	367,801	773,855
CASH AND CASH EQUIVALENTS,			
END OF YEAR 2008; 2007; 2006	\$672,745	\$838,962	\$367,801
	20084	20075	20066
RECONCILIATION OF OPERATING INCOME TO NET			
CASH PROVIDED BY OPERATING ACTIVITIES	0.020 (17)	A/502 000\	0/5/2 (00)
Operating Income (Loss)	\$(939,617)	\$(593,989)	<u>\$(543,688)</u>
Depreciation and Amortization Expense Change in assets and liabilities:	937,276	713,265	783,148
(Increase) Decrease in:			
Receivables	(64,521)	105,930	(15,875)
Inventories	-	590	(590)
Deferred Charges	109,969	256,202	83,796
(Increase) Decrease in:	2021202		33,770
Accounts Payable	(5,712)	(45,723)	(18,002)
Other Liabilities	1,940	(10,531)	8,478
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$39,335	\$425,744	<u>\$297,267</u>

City of Ashland Comprehensive Annual Financial Report For Year Ended June 30, 2008, p. 28
 City of Ashland Comprehensive Annual Financial Report For Year Ended June 30, 2007, p. 28
 City of Ashland Comprehensive Annual Financial Report For Year Ended June 30, 2006, p. 28

# Ashland Fiber Network OPERATING INDICATORS BY FUNCTION/PROGRAM YEARS 2008, 2007, 2006<sup>1</sup>

Telecommunications	2008	2007	2006
Cable TV	-	_*	3,095
Cable Modem	4,153	3,988	3,823

\*Cable TV outsourced

<sup>&</sup>lt;sup>1</sup> See, City of Ashland Comprehensive Annual Financial Report For Year Ended June 30, 2008, p.134

### KUTZTOWN, PA-HOMETOWN UTILICOM STATEMENT OF NET ASSETS FOR THE YEARS ENDED 2008; 2007; 2006

	2008 <sup>1</sup>	2007 <sup>2</sup>	2006 <sup>3</sup>
ASSETS			
Current Assets			
Cash and Cash Equivalents		\$45,615	\$40,987
Accounts Receivable, (NET)		-	-
Inventories		-	-
Prepaid Expenses		5,989	6,598
Total Current Assets		51,604	47,585
Noncurrent Assets			
Capital Assets, net of accumulated depreciation  Due from other funds		4,775,488	5,190,067
Loan Receivable KMA		_	_
Unamortized bond costs		_	_
Total Noncurrent Assets		4,775,488	5,190,067
Total Notice Process		11770,100	2,120,007
TOTAL ASSETS		\$4,827,092	\$5,237,652
LIABILITIES			
Current Liabilities			
Accounts Payable		\$32,369	\$26,489
Accrued Expenses		50,853	44,309
Customer Deposits		4,800	4,800
Deferred Revenues		58,147	53,454
Total Current Liabilities		146,169	129,052
Noncurrent Liabilities			
Long-term debt		2,020,000	2,055,000
2016 1111 1101		=10=01000	2,000,000
TOTAL LIABILITIES		2,166,169	2,184,052
NET ASSETS			
Invested in Capital Assets, Net of Related Debt		2,755,488	3,135,067
Reserved for capital projects and reserves		-	
Unrestricted		(94,565)	(81,467)
TOTAL NET ASSETS		\$2,660,923	\$3,053,600

<sup>2</sup> Borough of Kutztown Annual Audit and Financial Report December 31, 2007, pp. 17-18
 <sup>3</sup> Borough of Kutztown Annual Audit and Financial Report December 31, 2006, pp. 17-18

# KUTZTOWN, PA-HOMETOWN UTILICOM STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS FOR THE YEARS ENDED JUNE 30, 2008; 2007; 2006

	20081	20072	20063
OPERATING RECEIPTS			
Charges for Services	\$	\$678,004	\$616,794
Interfund Charges	N/	73,262	58,458
Tapping Fees		-	-
Intergovernmental Grants		-	
Management fees		-	-
Miscellaneous		39,028	4,869
Rent		50,401	48,624
Total		840,695	728,745
OPERATING DISBURSEMENTS			
Salaries		223,666	212,454
Benefits		103,025	99,827
Advertising/Public relations		5,981	7,024
Contracted Services		22,550	53,669
Depreciation		438,933	436,732
Dues and subscriptions			34
Power Purchases		-	-
Engineering services			_
Program content purchased		291,430	254,496
Fuel			
Landfill fees		-	=
Inflow & infiltration testing			-
Telemetering expense		_	, <u>-</u>
Insurance		14,822	15,357
Legal & accounting services		20,608	16,490
Office expenses		23,526	4,674
Protection		2,980	9,580
Rent		29,170	45,978
Repairs and maintenance		571	42,391
Supplies		9,824	2,562
Telephone		3,474	1,075
Training		5,	3,195
Treatment & transmission			-
Uniforms			1,241
Vehicle operating expense (includes salary)		3,050	2,525
Electricity		10,704	10,359
Water services		10,704	10,557
Total		1,204,314	1,219,663
EXCESS OPERATING REVENUES OVER OPERATING		(363,619)	(490,918)
EXPENSES		(303,017)	(470,710)
NONOPERATING REVENUES (EXPENSES)			
Interest Income		2,360	1,875
Interest Expense		(132,686)	(134,388)
Minor Capital Expenditures		(148,732)	(58,742)
NONOPERATING REVENUES LESS NONOPERATING		(279,058)	(191,255)
EXPENSES		(277,030)	(191,233)
TRANSFERS	,		
Transfers In		250,000	305,000
Transfers Out	w	230,000	505,000
Net Transfers		250,000	305,000
		(29,058)	113,745
NET NONOPERATING REVENUES (EXPENSES) EXCESS REVENUES OVER EXPENSES		(392,677)	(377,173)
Street of all address of the Property Comment of Management of the Street of the Comment of the			102,594
NET ASSETS (DEFICITS), JANUARY 1, 2007;2006;2005		3,053,600	3,328,179
Restatement of beginning balance for GASB 34 adoption NET ASSETS, JUNE 30, 2008;2007;2006	\$	\$2,660,022	
NET 755E15, JUNE 30, 2000,2007,2000	₽	<u>\$2,660,923</u>	\$3,053,600

 <sup>&</sup>lt;sup>2</sup> Borough of Kutztown Annual Audit and Financial Report December 31, 2007, pp. 19-20
 <sup>3</sup> Borough of Kutztown Annual Audit and Financial Report December 31, 2007, pp. 19-20

### KUTZTOWN, PA-HOMETOWN UTILICOM STATEMENT OF CASH FLOWS FOR THE YEARS ENDED JUNE 30, 2008; 2007; 2006

	20081	2007 <sup>2</sup>	$2006^{3}$
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from Customers	\$	\$682,697	\$675,252
Receipts from Interfund services	-	73,262	40.0,000
Payments to Employees		(320,147)	(312,281)
Payments for resale items		(291,430)	(108,408)
Payments to suppliers		(140,771)	(798,974)
Receipts from other sources		89,429	53,493
NET CASH PROVIDED BY (USED FOR) OPERATING			
ACTIVITIES		93,040	(490,918)
CASH FLOWS FROM FINANCING ACTIVITIES			
Principal paid on Long-Term Borrowings		(35,000)	(35,000)
Interest paid on Long-Term Borrowings		(132,686)	(134,388)
NET CASH USED FOR FINANCING ACTIVITIES		(167,686)	(169,388)
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest Income		2,360	1,875
Principal Repayment-KMA		Δ	_ <u>=</u>
Capital Expenditures		(173,086)	(58,742)
Transfers, net		250,000	305,000
NET CASH PROVIDED BY (USED FOR) INVESTING			
ACTIVITIES		79,274	248,133
Net Increase (Decrease) in Cash and Cash Equivalents		4,628	(412,173)
CASH AND CASH EQUIVALENTS,			
BEGINNING OF YEAR 2007; 2006; 2005		40,987	453,160
CASH AND CASH EQUIVALENTS,			
END OF YEAR 2008; 2007; 2006	<u>\$</u>	\$45,615	\$40,987
ADJUSTMENTS TO RECONCILE OPERATING INCOME T	O		
NET CASH PROVIDED BY OPERATING ACTIVITIES			
Provided by Operating Activities			
Operating Income		\$(363,619)	\$(490,918)
Depreciation and Amortization		438,933	436,732
(Increase) Decrease in Accounts Receivable		=	
(Increase) Decrease in other current assets		<u>609</u>	
(Increase) Decrease in other noncurrent assets		17 117	
(Increase) Decrease in other current liabilities  Net cash provided by operations	<u>\$</u>	17,117 \$93,040	\$(54,186)
ivel cash provided by operations	<b>₽</b>	\$73,040	D(34,100)

 <sup>&</sup>lt;sup>2</sup> Borough of Kutztown Annual Audit and Financial Report December 31, 2007, pp. 21
 <sup>3</sup> Borough of Kutztown Annual Audit and Financial Report December 31, 2006, pp. 21

### UTAH-UTOPIA STATEMENT OF NET ASSETS FOR THE YEARS ENDED 2008; 2007; 2006

	2008 <sup>1</sup>	20072	2006 <sup>3</sup>
ASSETS			
Current Assets:			
Cash	\$255,054	\$351,241	\$53,087
Restricted investments	22,504,367	5,269,997	6,438,848
Receivables:			
Trade receivables, net	1,541,132	1,437,565	
Miscellaneous receivables	, , , , , , , , , , , , , , , , , , , ,	246,807	758,204
Interest receivable-restricted investments	70,329	28,926	28,612
Total Receivables	1,611,461	1,713,298	786,816
Inventory	7,051,881	.,,	
Prepaid expenses	2,213,289	347,094	63,951
Deferred charges	72,783	274,970	3547.57
Total Current Assets	33,708,835	7,956,600	7,342,702
Noncurrent Assets:	55,700,055	11/201000	7,012,702
Capital Assets:			
Construction in progress	18,575,158	17,297,058	10,081,326
Property and equipment, net	10,575,150	17,277,030	10,001,520
Fiber optic network	68,959,913	62,185,723	59,430,014
Office Furniture and equipment	253,231	365,583	13,036
Vehicles	132,977	221,628	15,050
Total Property and Equipment, net	69,346,121	62,772,934	59,443,050
Total Capital Assets	87,921,279	80,069,992	69,524,376
Other Assets:	87,921,279	00,009,992	09,324,370
Restricted investments	12 526 965	1 400 202	506.042
	12,536,865	1,608,382	506,043
Deposits	22,686	175,227	164,500
Deferred charges	2,128,811	2,756,715	1,437,109
Swap asset	14 (99 3/3	320,168	2 107 (52
Total Other Assets	14,688,362	4,860,992	2,107,652
Total Assets	<u>\$136,318,476</u>	\$92,887,084	\$78,974,730
LIABILITIES			
Current Liabilities:	£1 520 252	#2 02T 0TT	C( 142 20(
Accounts payable from restricted assets	\$1,539,352	\$3,827,977	\$6,143,286
Accrued Liabilities	181,354	51,533	24.242
Compensated absences	8,362	32,667	26,060
Interest Payable from restricted assets	889,821	555,859	441,376
Other Liabilities payable from restricted assets		2,951,787	3,155,785
Notes Payable		523,723	287,881
Capital leases payable	122,989	22,501	1,127,056
Revenue bonds payable		1,700,000	
Total Current Liabilities	2,741,878	9,666,047	11,181,444
Noncurrent Liabilities:			
Compensated absences	10,949	43,302	34,545
Notes payable	135,750	651,792	1,519,804
Capital leases payable	627,808	344,070	207,314
Revenue bonds payable	185,000,000	112,600,000	84,456,585
Swaps liability	23,012,938	7,515,802	
Total Liabilities	211,529,323	130,821,013	97,399,692
Net Assets:			
Invested in capital assets, net of related debt	(15,797,814)	(10,395,179)	(3,155,785)
Unrestricted deficit	(59,413,033)	(27,538,750)	(15,269,177)
Total Net Assets	(75,210,847)	(37,933,929)	(18,424,962)
Total Liabilities and Net Assets	\$136,318,476	\$92,887,084	\$78,974,730

 <sup>&</sup>lt;sup>1</sup>Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2008, pp. 6-7
 <sup>2</sup> Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2007, pp. 6-7
 <sup>3</sup> Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2006, pp. 6-7

# **UTAH-UTOPIA** STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS FOR THE YEARS ENDED JUNE 30, 2008; 2007; 2006

	2008	2007 <sup>2</sup>	$2006^{3}$
OPERATING REVENUES	\$3,201,987		
Customer access fees	,,	\$2,101,444	\$1,445,375
Service provider fees		217,163	105,051
Total Operating Revenues		2,318,607	1,550,426
OPERATING EXPENSES:			
Payroll	650,010	853,832	648,547
Material and Supplies	375,180	137,963	148,914
Professional services	485,017	464,448	736,770
Network	3,163,284	4,461,749	4,630,652
Depreciation	5,402,635	7,239,393	2,643,074
Total Operating Expense	10,076,126	13,157,385	8,807,957
Operating Loss	(6,874,139)	(10,838,778)	(7,257,531)
Nonoperating Revenues (Expenses):			
Interest Income	405,788	761,557	922,583
Bond Interest and fees	(28,626,401)	(7,654,923)	(4,248,038)
Income from Smart Communities Conference, net			8,447
Miscellaneous income	980,854	246,807	
Miscellaneous expense	(2,192,395)		
Loss on disposal of capital assets	(970,625)		
Grant Revenue		<u>246,807</u>	
Other	1		<u>219,786</u>
Total Nonoperating Revenues (Expenses)	(30,402,779)	(6,646,559)	(3,097,222)
Change in Net Assets	(37,276,918)	(17,485,337)	(10,354,753)
Total Net Assets, Beginning of Year	(37,933,929)	(18,424,962)	(8,070,209)
Prior Period Adjustment	*	(2,023,630)	
Total Net Assets, End of Year	\$(75,210,847)	\$(37,933,929)	\$(18,424,962)

Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2008, p. 8
 Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2007, p. 8
 Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2006, p. 8

### **UTAH-UTOPIA** STATEMENT OF CASH FLOWS FOR THE YEARS ENDED JUNE 30, 2008; 2007; 2006

CASH FLOWS FROM OPERATING ACTIVITIES	20081	2007 <sup>2</sup>	$2006^{3}$
Cash received from customers and users	P2 245 227	£1 620 246	¢1 075 577
	\$3,345,227	\$1,639,246 (7,866,610)	\$1,075,577 (394,921)
Payments to Suppliers	(12,652,952)		
Payments to Employees	(576,847)	(786,935)	(613,309)
Net cash used by operating activities	(9,884,572)	(7,014,299)	67,347
CASH FLOWS FROM CAPITAL AND RELATED			
FINANCING ACTIVITIES			
Purchase of property and equipment	(21,197,640)	(17,327,831)	(39,440,245)
Proceeds from issuance of bonds payable	206,354,052	30,000,000	
Principal paid on bonds payable	(135,654,052)	(700,000)	
Principal Paid on notes payable	(523,723)	(662,809)	
Bond interest and fees	(9,299,966)	(6,994,504)	(4,473,071)
Cash paid for bond issuance costs	(2,666,211)	(1,310,375)	
Proceeds from issuance of capital lease payable	490,623		
Principal paid on capital leases payable	(106,397)	(1,127,056)	(288,298)
Settlement on contract	(250,000)		
Deposits on leases		(10,727)	(150,000)
Restricted cash-net increase	(28,162,853)	66,512	43,139,883
Cash contributions received from pledging members	440,167		
Cash received on swap transactions		4,618,000	
Net cash provided from capital and related financing activities	9,424,000	6,551,210	(1,211,731)
CASH FLOWS FROM INVESTING ACTIVITY:			
Interest income	364,385	761,243	1,015,235
Net cash provided by investing activity	<u>364,385</u>	761,243	1,015,235
Net Increase (Decrease) in Cash and Cash Equivalents	(96,187)	298,154	(129,149)
CASH AND CASH EQUIVALENTS,			
BEGINNING OF YEAR 2007; 2006; 2005	351,241	53,087	<u>182,236</u>
CASH AND CASH EQUIVALENTS,			
END OF YEAR 2008; 2007; 2006	\$255,054	<u>\$351,241</u>	\$53,087

Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2008, p. 9
 Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2007, p. 9
 Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2006, p. 9

### **UTAH-UTOPIA** STATEMENT OF CASH FLOWS FOR THE YEARS ENDED JUNE 30, 2008; 2007; 2006

	20081	$2007^{2}$	$2006^{3}$
RECONCILIATION OF OPERATING INCOME TO NET			
CASH PROVIDED BY OPERATING ACTIVITIES			
Operating Income (Loss)	\$(6,874,139)	\$(10,838,778)	\$(7,257,531)
Adjustments to Reconcile Operating Income (Loss)			
To Net Cash Provided by (Used for) Operating Activities:			
Misc. Income			228,233
Depreciation Expense	5,402,635	7,239,393	2,643,074
(Increase) Decrease in current assets:			
Accounts receivable	143,240	(679,361)	(659,402)
Inventory	(1,525,405)		
Prepaid Expense	(1,863,654)	(283,143)	46,503
(Increase) Decrease in Current Liabilities:			
Accounts payable	(2,288,625)	(2,315,309)	9,261,800
Accrued Liabilities	73,163	66,897	26,732
Liabilities payable from restricted assets	(2,951,787)	(203,998)	(4,178,382)
Deferred Revenue			(43,680)
Net Cash Used by Operating Activities	\$(9,884,572)	\$(7,014,299)	\$67,347

Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2008, p. 10
 Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2007, p. 10
 Utah Telecommunication Open Infrastructure Agency Financial Statements, June 30, 2006, p. 10

# **UTAH-UTOPIA** MARKET PENETRATION 2008, 2007, 2006

	20081	20072	2006 <sup>3</sup>
Total # of Addresses Passed	48,800	47,000	43,450
Total # of Addresses Passed that are Marketable	42,800	37,160	23,805
Total # of Subscribers:	7,209	6,161	4,844
Data (%)	38	35	25
Data and Voice (%)	31	18	40
Data, Voice and Video (%)	14	17	21
Data and Video (%)	17	30	14
Captured Market (%) (based on Marketable Addresses)	17	17	20

Utah Telecommunication Open Infrastructure Agency Financial Statement June 30, 2008, p.2
 Utah Telecommunication Open Infrastructure Agency Financial Statement June 30, 2007, p.2
 Utah Telecommunication Open Infrastructure Agency Financial Statement June 30, 2006, p.2

## STATEMENT OF NET ASSETS FOR THE YEARS ENDED 2008; 2007; 2006

	2008 <sup>1</sup>	2007 <sup>2</sup>	2006 <sup>3</sup>
ASSETS			
Current Assets			
Cash and Cash Equivalents	\$2,932,433	\$1,145,477	\$2,484,403
Accounts Receivable, (NET)	1,149,263	422,343	298,008
Due from Other Funds	166,111	74,694	51,778
Due from Other Governments	582,989	149,325	38744
Inventories	982,547	1,087,640	1,109,420
Prepaids	194,381	226,548	255,102
Residential Lots for Sale	-	-	-
Other Current Assets	18,741	8,682	18,114
Total Current Assets	6,026,465	3,114,709	4,255,569
Noncurrent Assets			
Restricted Cash and Cash Equivalents	79,325	58,225	51,775
Certificates of Deposit-Long-term	3,245,419	3,314,722	
Capital Assets, Net	50,078,280	44,137,658	45,130,666
Customer Notes Receivable, Less Current Portion	-	-	-
Prepaid	389,813	480,877	595,201
Bond Issuance Costs, Net	731,229	728,100	759,699
Total Other Noncurrent Assets	54,524,066	48,719,582	46,828,909
TOTAL ASSETS	60,550,531	51,834,291	51,084,478
LIABILITIES			
Current Liabilities			
Accounts Payable and Accrued Liabilities	2,384,194	1,248,131	958,555
Accrued Interest	549,497	556,753	563,445
Accrued Payroll and Related Deductions	195,862	75,233	52,616
Due to Other Governmental Units	25,644	25,692	-
Due to Other Funds	927,210	817,569	197,981
Customer Security Deposits	79,325	58,225	51,775
Deferred Revenue	776,258	197,133	165,442
Potential Development Credits	-	-	-
Bonds and Leases Payable	761,729	751,729	736,729
Notes Payable	30,753	-	-
Compensated Absences Payable	117,092	83,811	77,277
Total Current Liabilities	5,847,564	3,814,276	2,803,820
Long-term Liabilities	230.7700.	3,027,20	2,000,020
Termination Benefits Payable		_	_
Deferred Revenue	821,936	937,880	1,053,824
Advances from Other Funds	-	-	23,393,517
Compensated Absences Payable	165,961	164,953	113,549
Notes Payable	951,955	-	-
Bonds and Leases Payable, Net of Unamortized	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
Deferred Amounts	26,100,952	26,327,183	27,078,911
Total Long-term Liabilities	28,040,804	27,430,016	51,639,801
TOTAL LIABILITIES	33,888,368	31,244,292	54,443,621
TOTAL EMBILITIES	33,000,300	31,211,272	34,443,021
NET ASSETS			
Invested in Capital Assets, Net of Related Debt	23,946,828	17,786,846	15,074,725
Restricted for Debt Service	23,740,020	17,700,040	15,074,725
Unrestricted	2,715,335	2,803,153	(18,433, 868)
TOTAL NET ASSETS	\$26,662,163	\$20,589,999	\$(3,359,143)
TOTAL NET ASSETS	920,002,103	Ψ2U,J09,999	9(3,337,143)

<sup>&</sup>lt;sup>1</sup>City of Bristol, Virginia Financial Statements With Independent Auditors' Report For the Fiscal Year Ended June 30, 2008, pp. 24-26 <sup>2</sup> City of Bristol, Virginia Financial Statements With Independent Auditors' Report Year Ended June 30, 2007, pp.25-27 <sup>3</sup> City of Bristol, Virginia Comprehensive Annual Financial Report Year Ended June 30, 2006, p. 26

# Bristol Virginia Utilities-OptiNet STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS FOR THE YEARS ENDED JUNE 30, 2008; 2007; 2006

Sales       -       -         Rent from Property       38,400       36,242       35         Meter Set Charges, Customer forfeited       55,275       63,114       34         Connections and Penalties       -<	
Rent from Property       38,400       36,242       35         Meter Set Charges, Customer forfeited       55,275       63,114       34         Connections and Transfers       -       -       -         Gain on Sale of Residential Lots       -       -       -         Other Revenue       1,234,359       210,611       19         TOTAL OPERATING REVENUES       14,525,312       10,973,174       8,63         OPERATING EXPENSES       Power and Pumping       -       -       -         Purification and Collection System       -       -       -       -         Transmission and Distribution       -       -       -       -         Telephone Broadband and CATV       7,155,429       5,299,751       4,49         Billing and Collection       786,494       772,853       921         Sales Promotion       -       -       -         Purchase of Electricity       -       -       -	13,762
Meter Set Charges, Customer forfeited         55,275         63,114         34           Connections and Transfers         -         -         -           Gain on Sale of Residential Lots         -         -         -           Other Revenue         1,234,359         210,611         19           TOTAL OPERATING REVENUES         14,525,312         10,973,174         8,63           OPERATING EXPENSES         -         -         -           Power and Pumping         -         -         -           Purification and Collection System         -         -         -           Transmission and Distribution         -         -         -           Telephone Broadband and CATV         7,155,429         5,299,751         4,49           Billing and Collection         786,494         772,853         921           Sales Promotion         -         -         -           Purchase of Electricity         -         -         -	-
Discounts and Penalties       55,275       63,114       34         Connections and Transfers       -       -       -         Gain on Sale of Residential Lots       -       -       -         Other Revenue       1,234,359       210,611       19         TOTAL OPERATING REVENUES       14,525,312       10,973,174       8,63         OPERATING EXPENSES       -       -       -         Power and Pumping       -       -       -         Purification and Collection System       -       -       -         Transmission and Distribution       -       -       -         Telephone Broadband and CATV       7,155,429       5,299,751       4,49         Billing and Collection       786,494       772,853       921         Sales Promotion       -       -       -         Purchase of Electricity       -       -       -	,300
Connections and Transfers       -       -         Gain on Sale of Residential Lots       -       -         Other Revenue       1,234,359       210.611       19         TOTAL OPERATING REVENUES       14,525,312       10,973,174       8,63         OPERATING EXPENSES       -       -       -         Power and Pumping       -       -       -         Purification and Collection System       -       -       -         Transmission and Distribution       -       -       -         Telephone Broadband and CATV       7,155,429       5,299,751       4,49         Billing and Collection       786,494       772,853       921         Sales Promotion       -       -       -         Purchase of Electricity       -       -       -	,810
Other Revenue         1,234,359         210,611         19           TOTAL OPERATING REVENUES         14,525,312         10,973,174         8,63           OPERATING EXPENSES	-
TOTAL OPERATING REVENUES         14,525,312         10,973,174         8,63           OPERATING EXPENSES	-
OPERATING EXPENSES  Power and Pumping Purification and Collection System Transmission and Distribution Telephone Broadband and CATV Tollephone Broadband and	413
Power and Pumping Purification and Collection System Transmission and Distribution Telephone Broadband and CATV Telephone Broadband and CATV Tollephone Broadband and CATV Telephone Broadband and CATV Tollephone Broad	3,285
Power and Pumping Purification and Collection System Transmission and Distribution Telephone Broadband and CATV Telephone Broadband and CATV Tollephone Broadband and CATV Telephone Broadband and CATV Tollephone Broad	
Transmission and Distribution  Telephone Broadband and CATV  Billing and Collection  Sales Promotion  Purchase of Electricity	-
Telephone Broadband and CATV 7,155,429 5,299,751 4,49 Billing and Collection 786,494 772,853 923 Sales Promotion Purchase of Electricity	-
Billing and Collection 786,494 772,853 921 Sales Promotion Purchase of Electricity -	-
Sales Promotion Purchase of Electricity	
Purchase of Electricity -	,733
	-
1 and the Closure and Post Closure Care	-
	,885
	6,135
Amortization <u>25,642</u> <u>24,871</u> <u>24</u>	871
TOTAL OPERATING EXPENSES 13,075,080 10,660,209 8,72	2,061
Operating Income (Loss) <u>1,450,232</u> <u>312,965</u> (88	776)
NONOPERATING REVENUES (EXPENSES)	
	,937
Interest Expense (1,152,695) (1,146,081) (2,00	9,966)
Amortization of Bond Costs	-
Gain (Loss) on Disposal of Assets 385 4,404 3,	<u> 525</u>
TOTAL NONOPERATING REVENUES (EXPENSES)	
	4.404)
Net Income (Loss) Before Operating	
	3,180)
TRANSFERS IN (OUT) - 23,393,518	-
CAPITAL CONTRIBUTIONS AND GRANTS <u>5,648,768</u> <u>1,180,429</u> <u>7,26</u>	3,779
Change in Net Assets 6,072,164 23,949,142 5,27	0,599
NET ASSETS (DEFICITS), JULY 1, 2007;2006;2005 20,589,999 (3,359,143) Prior Period Adjustment -	-
NET ASSETS (DEFICITS), JULY 1, 2007, RESTATED 20,589,999 - (8,62	9,742) 59,143)

<sup>3</sup> City of Bristol, Virginia Comprehensive Annual Financial Report Year Ended June 30, 2006, pp. 28-29

<sup>&</sup>lt;sup>1</sup> City of Bristol, Virginia Financial Statements With Independent Auditors' Report For the Fiscal Year Ended June 30, 2008, pp. 27-28 <sup>2</sup> City of Bristol, Virginia Financial Statements With Independent Auditors' Report Year Ended June 30, 2007, pp. 28-29

### **Bristol Virginia Utilities-OptiNet** STATEMENT OF CASH FLOWS FOR THE YEARS ENDED JUNE 30, 2008; 2007; 2006

	20081	$2007^{2}$	$2006^{3}$
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from Customers and Users	\$13,290,953	\$10,762,563	\$8,613,872
Payments to Suppliers	(6,819,788)	(6,327,658)	(5,165,997)
Payments to Employees	(2,827,562)	(1,235,058)	(1,235,058)
Interfund Receipts (Payments)	18,225	596,673	1,083,846
Other Receipts (Payments)	2,059,997	461,113	(385,686)
NET CASH PROVIDED BY OPERATING			
ACTIVITIES	5,721,825	4,257,633	2,910,977
CASH FLOWS FROM CAPITAL AND RELATED			
FINANCING ACTIVITIES			
Net Proceeds from Bond Debt	535,500		_
Purchase of Capital Assets	(8,509,824)	(5,075,210)	(9,674,783)
Proceeds from Sale of Property and Equipment	(0,505,021)	(3,073,210)	(5,071,705)
Principal Paid on Capital Debt	(762,292)	(730,000)	_
Interest Paid on Capital Debt	(1,152,697)	(1,146,081)	(1,882,935)
Interfund Loan Receipts	-	(1,110,001)	3,721,287
Capital Contributions and Grants	5,816,267	1,180,429	7,263,779
Other Payments	(35,500)		
	133,300)		_
NET CASH PROVIDED BY (USED FOR) CAPITAL			
ANDRELATED FINANCING ACTIVITIES	(4,108,546)	(5,770,862)	(572,652)
	1.112.0010.107	(0)()()	15. =10. =1
CASH FLOWS FROM INVESTING ACTIVITIES			
Proceeds from Sales and Maturities of Investments	69,303	-	-
Purchase of Investments	-	(23,154)	(627,919)
Interest Received	125,474	203,907	101,937
,			
NET CASH PROVIDED BY (USED IN) INVESTING			
ACTIVITIES	194,777	180,753	(525,982)
Net Increase (Decrease) in Cash and Cash Equivalents	1,808,056	(1,332,476)	1,812,343
CASH AND CASH EQUIVALENTS,			
BEGINNING OF YEAR 2007; 2006; 2005	1,203,702	<u>2,536178</u>	<u>723,835</u>
CASH AND CASH EQUIVALENTS,		4	
END OF YEAR 2008; 2007; 2006	\$3,011,758	\$1,203,702	\$2,536,178

City of Bristol, Virginia Financial Statements With Independent Auditors' Report For the Fiscal Year Ended June 30, 2008, pp. 29-30
 City of Bristol, Virginia Financial Statements With Independent Auditors' Report Year Ended June 30, 2007, pp. 30-31
 City of Bristol, Virginia Comprehensive Annual Financial Report Year Ended June 30, 2006, pp. 30-31

### **Bristol Virginia Utilities- OptiNet** STATEMENT OF CASH FLOWS FOR THE YEARS ENDED JUNE 30, 2008; 2007; 2006

	20081	2007 <sup>2</sup>	$2006^{3}$
RECONCILIATION OF OPERATING INCOME TO NET			
CASH PROVIDED BY OPERATING ACTIVITIES			
Operating Income (Loss)	\$1,450,232	\$312,965	\$(88,776)
Adjustments to Reconcile Operating Income (Loss)			
To Net Cash Provided by (Used for) Operating Activities:			,
Depreciation and Amortization Expense	3,427,730	3,097,493	2,321,006
(Gain) Loss on Sale of Property	-	-	-
Bad Debt Expense	73,161	56,219	152,179
(Increase) Decrease in Receivables	(800,081)	(180,554)	(216,005)
(Increase) Decrease in Inventories	105,093	21,780	(328,917)
(Increase) Decrease in Prepaid Items	123,231	142,878	132,908
(Increase) Decrease in Other Assets	(10,059)	9,432	(18,114)
(Increase) Decrease in Due from Other Funds	(91,416)	(22,916)	92,666
(Increase) Decrease in Due from Other Governmental			
Units	(433,664)	(110,581)	(38,744)
(Increase) Decrease in Accounts Payable	1,352,229	340,822	(777*)
(Increase) Decrease in Accrued Liabilities	(68,505)	·	-
(Increase) Decrease in Accrued Payroll and Related			
Deductions		22,617	(9,432)
(Increase) Decrease in Retirement Benefits Payable	-	-	
(Increase) Decrease in Deposits	21,100	6,450	(6,633)
(Increase) Decrease in Due to Other Funds	109,641	619,589	991,180
(Increase) Decrease in Due to Other Governmental Units	(48)	25,692	1-
(Increase) Decrease in Deferred Revenue	463,181	(84,253)	(71,564)
NET CASH PROVIDED BY OPERATING ACTIVITIES	5,721,825	4,257,633	2,910,977
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES			
Capital Asset Acquisitions Financed Through Debt	\$1,000,000	\$23,393,518	\$160,727

<sup>\*</sup> This number represents combined accounts payable and accrued liabilities.

City of Bristol, Virginia Financial Statements With Independent Auditors' Report For the Fiscal Year Ended June 30, 2008, p. 31
 City of Bristol, Virginia Financial Statements With Independent Auditors' Report Year Ended June 30, 2007, p.32
 City of Bristol, Virginia Comprehensive Annual Financial Report Year Ended June 30, 2006, p.30

### **Bristol Virginia Utilities-OptiNet** Interfund Receivables, Payable and Transfers For the Year Ended 20081

### Due To/From other Funds:

Receivable Fund	Payable Fund	Amount
Electric	OptiNet	\$927,210
OptiNet	Electric	157,376
OptiNet	Water	4,168
OptiNet	Wastewater	4,567

### Interfund Receivables, Payable and Transfers For the Year Ended 2007<sup>2</sup>

### **Due To/From other Funds:**

Payable Fund	Amount
OptiNet	\$60,559
OptiNet	736,249
OptiNet	20,761
Electric	73,379
Water	642
Wastewater	673
	OptiNet OptiNet OptiNet Electric Water

### Interfund Receivables, Payable and Transfers For the Year Ended 20063

### Due To/From other Funds:

Receivable Fund	Payable Fund	<b>Amount</b>
General	OptiNet	\$9,118
OptiNet	Water	830
OptiNet	Wastewater	911
OptiNet	Electric	50,037
Electric	OptiNet	188.863

#### Advances To/From other Funds:

Receivable Fund	Payable Fund	Amount
General	OptiNet	\$23,393,517

### **Bristol Virginia Utilities-OptiNet** OPERATING INDICATORS BY FUNCTION (UNAUDITED)4

OptiNet	2008	2007	2006	2005
Number of Customer Accounts	8,526	7,782	7,509	*
Plant Fiber Miles	372	372	372	*

<sup>\*</sup>Comparable information was not available for prior years

<sup>&</sup>lt;sup>1</sup> See, City of Bristol, Virginia Financial Statements With Independent Auditors' Report, For Year Ended June 30, 2008, p.52

<sup>&</sup>lt;sup>2</sup> See, City of Bristol, Virginia Financial Statements With Independent Auditors' Report Year Ended June 30, 2007, p.54 <sup>3</sup> See, City of Bristol, Virginia Comprehensive Annual Financial Report Year Ended June 30, 2006, p.45

<sup>&</sup>lt;sup>4</sup> City of Bristol, Virginia Financial Statements With Independent Auditors' Report, For Year Ended June 30, 2008, p. 94